



Proposed

Budget and Work Program



Association of Bay Area Governments

FISCAL YEAR 2003-2004

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From the Executive Director

Ladies and Gentlemen:

\$ 21 billion...\$ 30 billion...no, \$34.8 billion (or whatever) and counting—the fiscal equivalent of Armageddon, Gov. Gray Davis recently declared when describing the projected state shortfall over the next 18 months. To local governments, nothing is more important than the potential impacts of this deficit on their programs. It is literally mind-boggling. What will happen to pot-hole repairs, library hours, senior nutritional programs, public safety, help for the homeless—the list goes on and on.

At the regional level, many of ABAG's planning and service programs are similarly impacted. What will happen to CALFED support to ensure ample water supplies for the region long-term? Will the Comprehensive Conservation and Management Plan (CCMP) be able to continue implementing programs to improve Bay and Delta water quality? Will cities and counties be able to build more housing to meet regional housing needs? What incentive programs will be possible to encourage smart growth through the region? Will construction of the San Francisco Bay Trail slow down significantly as funds dry up? There are dozens of other ABAG programs with similar questions. Important questions with no answers at this time because of the enormous budgetary uncertainties in Sacramento.

Despite the current recession and fiscal challenges facing the state, we are sure of several things. Long-term regional planning matters

and, accommodating the projected growth in the Bay Area needs to be done thoughtfully and carefully or we will all pay the consequences. Many of ABAG's members have endorsed the *Compact for a Sustainable Bay Area*, product of the Bay Area Alliance for Sustainable Communities. Simply put, the region needs to work cooperatively and collaboratively to ensure a prosperous economy, healthy environment, and social equity for all.

In this year's budget and work program, we highlight some of our past accomplishments. As the region's needs have changed, ABAG has attempted to respond to these emerging challenges. Last year I listed a series of regional issues ABAG was concerned with and actively working on. They included growth and sustainability; land use and open space; pollution prevention and environmental justice; housing needs and homelessness; traffic congestion and urban sprawl; globalization and internet taxation; economic prosperity and quality public education; natural hazards and public safety. These issues will continue to be the focus of much of our work.

On the planning front, ABAG has currently embarked on an important update to our long-term regional projections of population, employment and housing—Projections 2003. Unlike prior years, however, we are not trying to forecast what is likely to occur. The current set of projections will be policy based, reflecting the considerable work of our Regional Smart Growth Strategy Livability Footprint Project. As envisioned, this growth forecast, if adopted and implemented by local governments, will reduce congestion, improve environmental quality, reduce energy consumption and improve the

quality of life in the region in the coming years. For more information, see www.abag.ca.gov/planning/smartgrowth.

Like many local governments, ABAG recognizes the economic plight of cities and counties and the pall cast over all of us by the State's economic crisis. We will also continue to strive, as you do, to operate a lean and efficient organization. Next year, member dues will comprise an even smaller portion of our total budget—less than 10%—but they are very important. In this climate, we are unlikely to initiate any new planning or service programs; your dues are very important, however, because they leverage federal and state grants that require local matches. This year, I am proposing **no** increase in the per capita dues rate. We all have to tighten our belts and ABAG will simply have to work harder with less, as many of you are doing.

As I've noted in the past, the Association's membership remains at an all-time high including all nine counties and 100 cities. Many of our region's problems can only be solved by working cooperatively and collaboratively. As your staff, we look forward to working with all of you in addressing the region's economic, environmental, and social equity challenges. We are humbled and honored to have been a part of ABAG's legacy. We also look forward to the challenge of the work undone and remaining tasks to further improve the quality of life for the region's residents.

Respectfully submitted,



Eugene Y. Leong
Executive Director

January 2
2003

Executive Board Highlights

This has been a busy and productive year for ABAG.

During 2002 the Executive Board, with the support of local governments throughout the region, was able to defeat legislation that would have threatened ABAG's effectiveness and the attempt to bring about better, more comprehensive planning. We were heartened by the way that cities and counties rallied to the call to be heard on this issue of critical importance to the survival of regional planning in a way that keeps local government at the table. You will hear more about this issue again in the coming year.

Working in cooperation with our regional partners, BCDC, BAAQMD, MTC, and RWQCB, ABAG's Executive Board approved the Smart Growth Strategy/Regional Livability Footprint project vision and staff began work on development of appropriate incentives to recommend to the state legislature. These incentives will be designed to encourage local governments to implement smart growth strategies in their communities as they build and grow. Work was also initiated on new policy-based projections, which will inform how the region grows in the future. Each of you will be hearing directly from ABAG on these new projec-

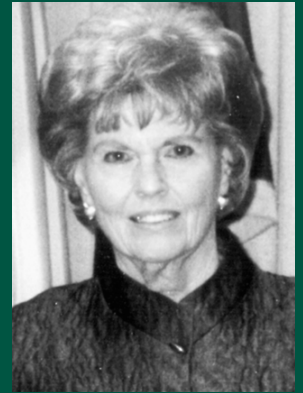
tions, and as in the past, local government will have the opportunity to review and comment before they are adopted.

During the past year ABAG held two successful General Assemblies in April and October. "Regionopoly: Challenges of Growth 2002," was held in April at the Sheraton Palace Hotel in San Francisco where delegates voted overwhelmingly to oppose SB 1243/864 (Torlakson) and reaffirmed our commitment to better integration of land use and transportation planning in line with principles outlined in the 1992 Growth Management Plan. The GA's keynote speaker was national syndicated columnist Neil Peirce whose theme of "21st Century Regionalism: Excel or Fail" kept the audience engaged and challenged. Panel topics included Housing Our Growing Population and Linking Social Equity, Housing, and Economic Development.

In October almost 200 local officials gathered in Oakland to explore alternative growth options for a more livable Bay Area and to hear about and give feedback on the Smart Growth Strategy/Regional Livability Footprint Project and the vision for the Bay Area. Speakers from Lake Oswego, Oregon and the San Diego Association of Governments shared their insights on smart growth in their areas, noting

that smart growth is good planning that has an emphasis on compact efficiency coupled with environmental sensitivity. Keynoters included noted urban planner William Fulton and author Alex Marshall.

While we may not have accomplished all that we set out to in FY 2002-2003, it was a productive year with many successes. FY 2003-2004 will bring many challenges with the fiscal crisis at the state level and other planning and growth management issues that will have severe impacts on counties and cities. We will continue to partner with other state-wide agencies such as the League of California Cities (LCC) and the California State Association of Counties (CSAC) and California Council of Governments (CALCOG) to ensure that our resources are not further eroded by the state's fiscal crisis. We look forward to continuing to work on your behalf to improve the quality of life for Bay Area residents.



Gwen Regalia
ABAG President
and Walnut Creek Mayor



Scott Haggerty
ABAG Vice President and
Alameda County Supervisor

ABAG Planning Programs

Did You Know?

According to ABAG's trends-based projections, by 2025, the region will be short of housing for 273,976 households. This has implications for all aspects of life in the Bay Area.

Overview: A Regional Perspective

It is commonly accepted that the nine-county Bay Area will be the home to about a million new jobs and a million new residents over approximately the next 20 years. While some who hear or read this believe that we can limit projected growth by limiting economic development, that is, not providing an economic incentive for people to move to the Bay Area, the solution unfortunately is not that simple. With the existing population living longer, roughly 50% of the population growth will be internal, representing our own children and grandchildren. For economic development, it simply is not in any jurisdiction's interest to constrain economic growth.

ABAG, as a regional government with no land use authority in the region, has a unique role and challenge in dealing with this projected growth. It cannot tell

local governments how or where to grow, or for that matter, to not grow. On the other hand, however, it is incumbent upon ABAG to assist the region in growing in a way that maximizes existing infrastructure and transit systems, limits the consumption of valuable open space and agricultural land, and provides an opportunity for all segments of our society to share in the benefits of growth rather than victimized by it.

ABAG will continue its long history of providing service to its members. This commitment is more critical now as greater emphasis is placed on regional cooperation and comprehensive planning both at the state and local levels.

A Review and Look Ahead

Housing issues run through almost all of ABAG's planning programs. From Smart Growth to the Inter-Regional Partnership to Earthquake programs, housing is critically important and is the foundation for the development of sound regional planning.

Housing production, in particular affordable housing, continued to be a high priority in 2001-02 even though

ABAG completed successfully its state-mandated Regional Housing Needs Determination (RHND) process two years ago. There was new interest at the state level to pass legislation amending the State's Housing Element law to put greater pressure on cities to provide, as well as plan for, needed housing. ABAG stayed involved in these discussions and will continue to do so. Based on the legislative record of the past year, including the passage by the voters in November 2002 of a \$2.1 billion bond measure for affordable housing, it is extremely likely that housing legislation will continue to be a high priority.

Programs & Initiatives

ABAG continued its lead role in the work of the Bay Area/Central Valley Inter-Regional Partnership (IRP) and stayed involved in two other IRPs, the North Coast IRP and the Monterey Bay IRP. The Bay Area

ABAG Planning Programs

Central Valley IRP, made up of the counties of Alameda, Contra Costa, Santa Clara, San Joaquin and Stanislaus, moved forward with the designation of 10 Jobs/Housing Balance Opportunity Zones, pursuant to state legislation. The work of identifying and obtaining meaningful incentives to bring these Opportunity Zones to fruition is now underway. With respect to the other two IRPs, ABAG's role has been to stay involved as these two efforts take shape and their missions become defined.

Probably the most visible program in the region during the past year was the Smart Growth Strategy/Regional Livability Footprint Project. Initiated in 1999, the Smart Growth Strategy/Regional Livability Footprint Project is an ambitious effort to develop a strategy for growth in the Bay Area that will accommodate the projected one

million new people and one million new jobs in a better or "smarter" way than growth has occurred in the past. ABAG served as lead agency with financial and staff support from the remaining four regional agencies (Bay Area Air Quality Management District, Bay Conservation and Development Commission, Metropolitan Transportation Commission, and Regional Water Quality Control Board) and the Bay Area Alliance for Sustainable Communities. Through two rounds of public workshops and extensive analysis and civic engagement, a Smart Growth Land Use Vision of how the Bay Area could grow over the next 20 years was developed. This Vision will serve to guide efforts to obtain incentives which can begin the long-term strategy of turning Vision into reality.

Linked with Smart Growth, but in reality a separate effort, the *Draft Compact for a Sustainable Bay Area* went from a "draft" designation to a *Final Compact*. A project of the Bay Area Alliance for Sustainable

Communities (formerly Bay Area Alliance for Sustainable Development), the *Compact* underwent extensive public review, and significant comments were provided. The result is a proposed *Final Compact* that will provide, in the context of its *Ten Commitments to Action*, a framework for future growth and development in the Bay Area. ABAG, as a member of the Steering Committee of the Bay Area Alliance for Sustainable Communities, will continue to



ABAG Planning Programs

play a part in public outreach and civic engagement around the Compact.

Over the next year, ABAG will be directly involved in efforts to promote the Smart Growth Land Use Vision, to obtain the regulatory changes and fiscal incentives that can help make the Vision reality, and, as a member of the Steering Committee of the Bay Area Alliance for Sustainable Communities, to share with the entire Bay Area, public and private, the laudatory goals of the Compact for a Sustainable Bay Area.

The Bay Area's natural environment is truly a valuable asset and ABAG, on a number of fronts, helps support and protect it. In 2002-03, ABAG continued to provide leadership and technical assistance to the many individual projects which make up the San Francisco Bay

Trail Project. Efforts to identify new opportunities for the Bay Trail, in particular partnerships with other programs and activities, are on-going. Of particular importance will be public outreach touting the importance of the Bay Trail as a regional amenity.

It goes without saying that the San Francisco Bay-Delta system is the defining part of our environment. The San Francisco Estuary Project, a joint local, state and federal partnership, focuses on the restoration of the Bay-Delta's natural habitats and water resources. The Estuary Project is multitasked with responsibilities in the areas of public education, best practices for erosion control and pollution prevention, and governmental liaison and advocacy.

Another water-related project is the ABAG-CALFED Task Force. With State and Federal funding, the Task Force serves as a regional forum for a number of issues, with water supply and storm water runoff currently at the top of the priority list. In drawing attention to water issues, it is hoped that the Task Force will through research, education, and outreach help to

develop better water management techniques and practices throughout the region.

While the Bay Trail, Estuary, and CALFED projects are efforts to maximize use and benefits of our natural environment, two other ABAG projects deal with the impacts we have on the environment. ABAG's Hazardous Waste Management Facility Allocation/Green Business Program deals with a range of land-based pollution prevention and resource conservation issues. A primary objective is to reduce the amount of hazardous waste generated within the region to avoid siting new treatment facilities. Of special note is the Governor's Environmental and Economic Leadership Award received by the Green Business Program in Fall 2002. The award recognized the Program's leadership in sustainable practices. In 2003-04 the Green Business



ABAG Planning Programs

Program hopes to be given greater responsibility and funding.

The other ABAG program dealing with impacts on the environment is the Bay Area Dioxins Project. This project focuses on public education around dioxin pollution prevention and technical assistance to local governments to decrease the use of products that may generate dioxins.

Safety continues to be a high priority for ABAG and its Earthquake Program is at the forefront. A special focus has been public outreach in the form of workshops for both homeowners and professional staff members. As with government at all levels, ABAG is paying particular attention to man-made disasters. Efforts are underway to identify funding sources for two studies that will allow local governments to better deal with the aftermath of

any disaster. While attention to cleanup and reconstruction is critical and an integral part of the studies, another element is that of program analysis, which would allow governments to make the best post-disaster programmatic decisions.

In addition to the above activities, which describe ABAG's project-related efforts, ABAG planning staff supports ad hoc activities. For example, to identify ways to grow smarter, i.e. Smart Growth, means that we have to understand how we have grown in the past. In December 2002, ABAG completed a report on *Existing Land Use in 2000*. It is the latest in a series of reports documenting land use in 1990 and 1995. The report identifies and maps types of urban use in the region, as well as documents how we have grown. It was found that 24 percent of the region's land is in urban use, while 21 percent remains in agricultural use.

Finally, on a day-to-day basis, ABAG planning staff supports, and will continue to support, ongoing programmatic activities as well as the Regional Planning

Committee and the Regional Airport Advisory Committee.

On the following pages greater detail is provided for the specific projects outlined briefly above.

In addition, goals and objectives for fiscal year 2003-04 are defined. As we look towards the future, and acknowledge the level of growth for which we should plan, the challenge is great. However, as ABAG has demonstrated in the past, it can meet this challenge and provide professional services to its members and the region.

For further information, contact Gerry Raycraft, Planning Director, at 510-464-7927 or e-mail Gerryr@abag.ca.gov.

Inter-Regional Partnership



The San Francisco Bay Region has outgrown its boundaries.

To many, today's Bay Area encompasses counties which about the Bay Area's nine counties, in particular those along the eastern edge—Stanislaus, and San Joaquin and the southern edge—Monterey, Santa Cruz and San Benito. Employment potential and housing opportunities reach beyond the artificial boundaries established for regional governance. Decisions on where jobs and housing are built are based primarily on economic considerations, not on jurisdictional or political boundaries. The result of this is a disconnect between the agencies that plan for growth in their

The 2003-2004 IRP work program will focus on gaining incentives to support development of the Opportunity Zones. While the State's fiscal situation is extremely dire and budget coffers are at a low point, the IRP is confident that a series of incentives aimed at enhancing the Opportunity Zones, possibly with the commitment of future funding, will be acceptable and well received by the Legislature.

In addition to Opportunity Zone work, the IRP is branching out into other areas related to jobs/housing balance. The IRP is discussing urban growth boundaries (UGBs) and urban limit lines (ULLs), and their relationship to jobs/housing balance. A series of facilitated discussions are being developed to focus on the potential for creating inter-regional UGBs/ULLs.

respective regions and the effects and impact of growth upon neighboring regions.

The original Inter-Regional Partnership (IRP) (Alameda, Contra Costa, Santa Clara, San Joaquin and Stanislaus counties) was convened some four years ago, in 1998, to discuss and potentially affect the jobs/housing relationship that the Bay Area has with our neighboring region.

The IRP has instigated the development of State legislation aimed at developing and strengthening the process of inter-regional partnerships as real mechanisms for change. The IRP Pilot Project, formalized in State law by Senator Tom Torlakson, empowers the IRP to select Jobs/Housing Opportunity Zones intended specifically to address imbalances in jobs and housing.

Inter-Regional Partnership

Association of Monterey Bay Area Governments (AMBAG), is engaged in another IRP addressing similar issues in the South Bay area. The impacts being experienced in this area come as a result of explosive job growth in the Silicon Valley and a comparable growth in housing in Monterey, San Benito, and Santa Cruz counties. (A third IRP, in the North Coast

In addition, the State Legislature found this program innovative and subsequently funded the creation of several other IRPs throughout the State. ABAG, partnering with Santa Clara County and the

Area–Mendocino, Lake and Sonoma counties—is presently less active.)

The State's first Inter-Regional Partnership is continuing its work with the Jobs/ Housing Pilot Project and the Opportunity Zones. Ten Opportunity Zones have been selected and it now is incumbent upon the IRP to develop a program of incentives that will give the Opportunity Zones the best chance of effecting jobs/housing balance relationships. Promoting legislative and administrative changes to formally establish those incentives is one of the current focuses of the IRP.

*For further information,
contact Alex Amoroso at
510-464-7955 or e-mail
alexa@abag.ca.gov.*

Did You Know?

*In-commuting from
San Joaquin,
Stanislaus, and
Merced counties will
increase by 60% to
17,000 peak A.M.
commute trips by 2025.*

Smart Growth Strategy/Regional Livability Footprint Project



Over the past two years, ABAG has

led an ambitious region-wide effort involving public officials, civic leaders, and stakeholder organizations in the development of a preferred “Smart Growth” land use pattern. The effort is sponsored by the Bay Area’s five regional agencies and the Bay Area Alliance for Sustainable Communities (a coalition of over 40 organizations representing government and the “3 E’s” of sustainability – economy, environment, and equity). It is intended to inform how the Bay Area will

In fiscal year 2003-04 we will:

- Work to adopt and incorporate Policy Based Projections, for use in MTC’s Regional Transportation Plan and plans of work by other regional agencies.
- Continue seeking regulatory, legislative, and fiscal changes and incentives needed to help the Bay Area grow smarter.
- Execute an outreach program to work with member jurisdictions in highlighting and enhancing smart growth opportunities throughout the region.

grow over the next 20 years. Projections show that, if the Bay Area continues to develop consistent with current regional trends, the result will be steadily increasing traffic congestion, a housing crisis in terms of both supply and affordability, continued conversion of open space and agricultural lands to urban uses, and increasing social and economic inequities.

To address these interrelated challenges, the Smart Growth Strategy/Regional Livability Footprint project was created. Between September 2001 and March 2002, a series of 18 workshops were held throughout the region, and attended by more than 2000 participants.

At the workshops, the participants heard about current development trends and their potential impacts,

Smart Growth Strategy/Regional Livability Footprint Project

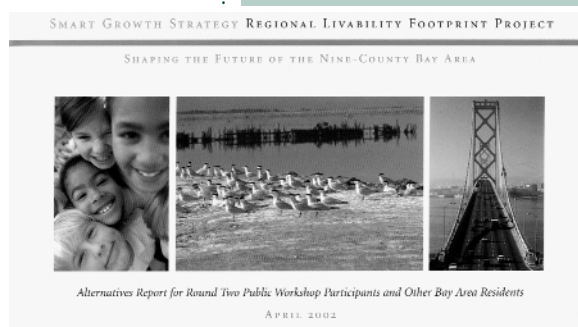
Smart Growth Workshops



discussed principles of smart growth, engaged in a land use mapping exercise identifying their vision of how their county might grow, and identified what incentives would be necessary to make their vision a reality.

The large number of land use scenarios was distilled down to region-wide, thematic alternatives and then each was compared to the current trends base case and analyzed for its likely effects on housing affordability, jobs/housing match, traffic, air quality, and development feasibility.

The second round of county workshops culminated in a single smart growth vision for the region. This vision, the Network of Neighborhoods, provides the



basis for the development of an alternative set of land use projections, which will be considered by the Executive Board for adoption. A set of

Smart Growth Policies has been adopted to guide development of the Policy Based Projections and inform the ongoing Smart Growth/Livability Footprint Project.

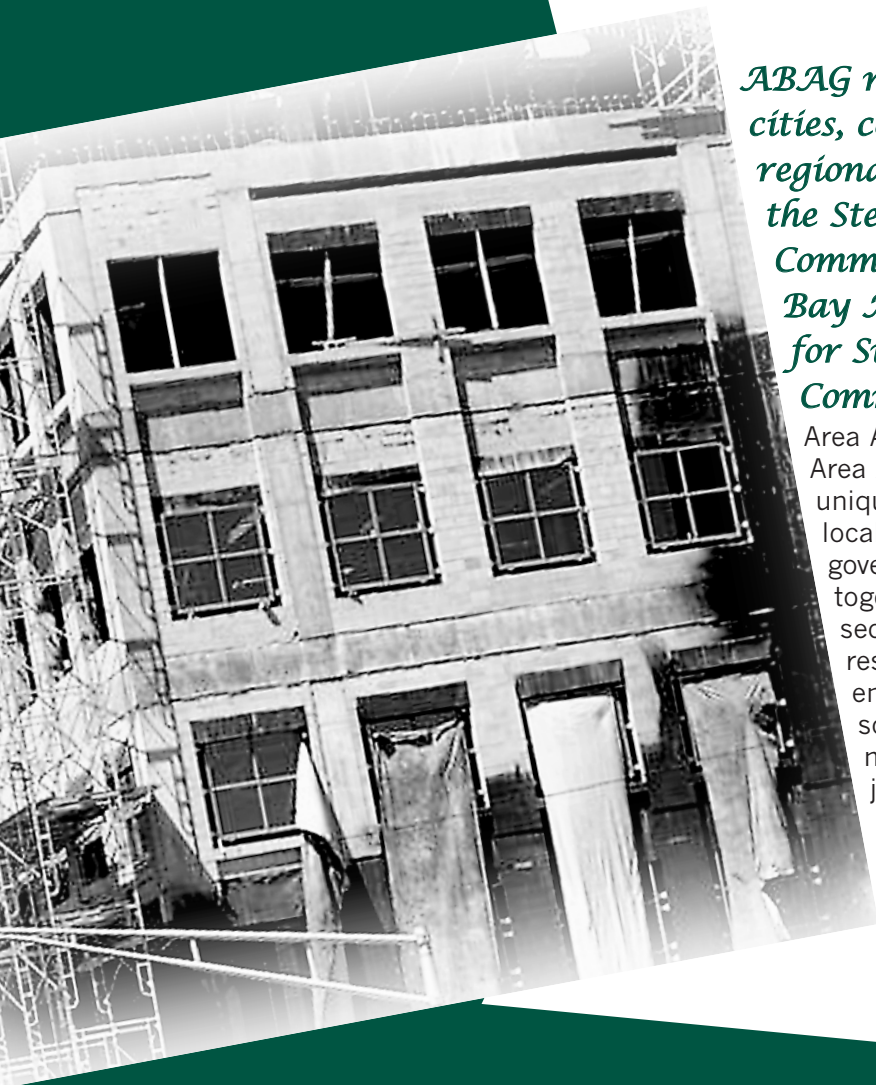


For further information, contact Alex Amoroso at 510-464-7955 or e-mail alexa@abag.ca.gov.

Did You Know?

By the year 2025, 250,000 workers will be in-commuting to the Bay Area because of the lack of available affordable housing in the region.

Bay Area Alliance for Sustainable Communities¹



ABAG represents cities, counties, and regional agencies on the Steering Committee of the Bay Area Alliance for Sustainable Communities (Bay

Area Alliance). The Bay Area Alliance provides a unique forum that brings local, state, and federal government officials together with private sector leaders who represent the economy, environment, and social equity. With a million additional jobs and residents projected over the next 20 years, the Bay Area Alliance is helping to

During 2003-04, ABAG will continue in a leadership role as the Bay Area Alliance pursues an ambitious work plan. The coalition will use the Compact as an outreach and advocacy tool to improve understanding of sustainability principles. Work will continue on the Regional Livability Footprint and CCII Projects and will begin on implementation guidance to help government agencies, businesses, and the general public adopt more sustainable practices. Finally, the Bay Area Alliance will continue to collect information in order to expand upon and update the sustainable development indicators.

¹*Formerly Bay Area Alliance for Sustainable Development*

address growth-related local and regional challenges.

The Bay Area Alliance has adopted the following Vision: "We envision a Bay Area where the natural environment is vibrant, healthy and safe; where the economy is robust and globally competitive; and where all citizens have equitable opportunities to share in the benefits of a quality environment and prosperous economy."

The centerpiece of the Bay Area Alliance work has been the development of the *Compact for a Sustainable Bay Area (Compact)*. The *Compact* identifies ten challenges to the region's well being and recommends strategies to address those challenges. The *Compact* is intended to serve as a framework that will guide, but not prescribe, regional and local

Bay Area Alliance for Sustainable Communities¹

planning and decision-making, and motivate government, employers, civic organizations, and individuals in efforts that will help to achieve and maintain a prosperous economy, quality environment, and social equity.

Achieving consensus on the *Compact* was an important milestone. The Bay Area Alliance now is focused on implementation. Two projects with exciting potential to implement key commitments in the Draft Compact have been initiated: the Bay Area Regional Livability Footprint and the Community Capital Investment Initiative (CCII).

As a partner in the Smart Growth Strategy / Regional Livability Footprint Project, the Bay Area Alliance works actively

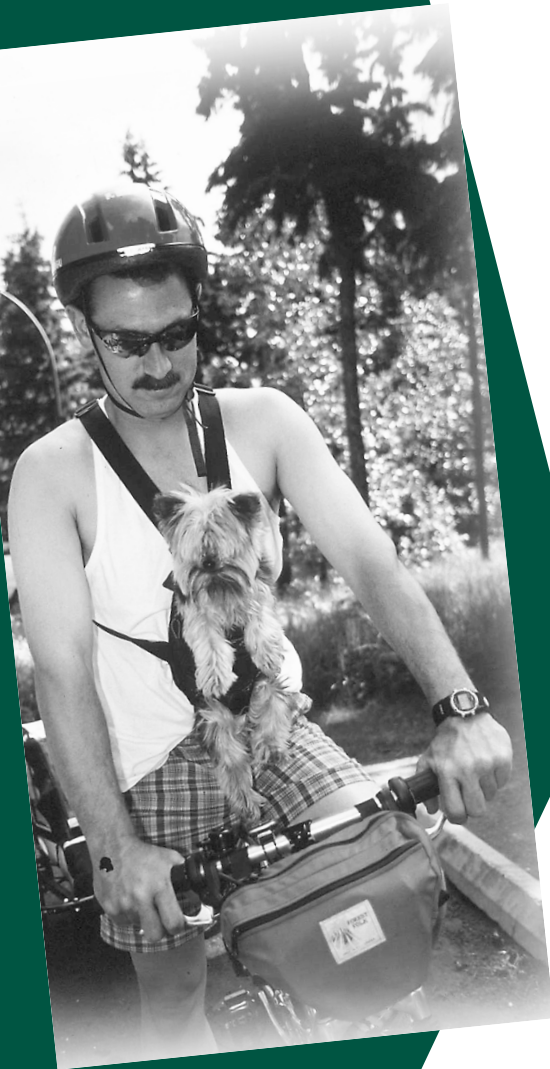
to promote smarter land use patterns. Through the CCII, the Bay Area Alliance is working in partnership with community residents to attract private investment into the region's poorest neighborhoods. The CCII will provide local government with information and practical lessons on the potential for infill development, land recycling, and neighborhood revitalization as strategies for smart growth and sustainable communities.

As a complement to these and other implementation efforts, the Bay Area Alliance published an inaugural Indicators report in February 2003 that will be updated regularly to track progress towards achieving the Vision. The *Indicators Report*, the *Compact for a Sustainable Bay Area*, and information about other Bay Area Alliance projects are available at www.bayareaalliance.org.

For further information, contact Ceil Scandone at 510/464-7961 or e-mail Ceils@abag.ca.gov.



San Francisco Bay Trail



Where will current and new Bay Area residents

recreate, experience nature, and walk or bicycle for exercise, transportation, or pleasure? Many will enjoy what makes our region unique on the San Francisco Bay Trail.

The San Francisco Bay Trail is a continuous, multi-use shoreline trail that will one day extend over 400 miles, fully encircling San Francisco and San Pablo Bays. More than half of the trail is now open. When complete, it will cross seven Bay Area toll bridges and connect nine counties, 47 shoreline cities, and over 130 parks and other features.

ABAG administers the Bay Trail Project, which includes planning, promoting, and facilitating trail implementation. Project staff provides technical support relating to public access, design, and circulation

In 2003-2004, we will:

- Continue to administer Regional Development Program grants under both the \$2.5 million and the \$7.5 million allocations, as well as Project-sponsored initiatives.
- Pursue short and long-term funding strategies for trail development and maintenance, including a new park and open space bond for funding in future years.
- Oversee the data analysis phase for the first two years of field observation and data collection for the Wildlife and Public Access Study and coordinate with the Bay Conservation and Development Commission (BCDC), researchers, Bay Trail Directors, and other stakeholders on a new study design for a third year of scientific field research.
- Advocate bicycle and pedestrian access to and across Bay Area toll bridges, including detailed design for the east span and study of access on the west span of the Bay Bridge; and provide continued support for access on the Carquinez, Benicia/Martinez, and Richmond/San Rafael bridges.
- Initiate a comprehensive Bay Trail Gap Analysis/Framework for Completion
- Publish the Bay Trail Rider newsletter, print and distribute new printed Bay Trail maps, continue to refine GIS maps of the Bay Trail alignment, maintain and update web site and internet postings, meet regularly with elected officials, agency and local government staff, and media contacts, and plan and hold trail dedications and other public events.

studies for numerous local planning and development projects including: public access within major wetland restoration projects such as the former Cargill Salt properties; former military bases such as NASA/Moffett Field (Sunnyvale); re-alignment at Hamilton Air Field (Novato); Point Molate (Richmond), and the Alameda Naval Air Station; implementation of the region's first regional bike plan; public access on toll Bridges including the Bay Bridge, Richmond/San Rafael, Benicia/Martinez, and Carquinez; and connections between the San Mateo-Hayward and the Dumbarton bridges (Hayward, Union City, Fremont, and Newark). Last year, new trail sections were completed in the cities of Berkeley, East Palo

San Francisco Bay Trail

Alto, Oakland, Petaluma, Richmond, San Rafael, South San Francisco, and Sunnyvale. Planning/ feasibility studies were completed in American Canyon, San Leandro, Richmond, and Sonoma and San Francisco counties. Numerous additional trail planning and construction projects are underway in all nine Bay Area counties.

Regional Development Program

During the past year, ABAG continued to administer the award-winning Regional Development Program whereby state funds are leveraged to offer competitive matching grants to local governments to build sections of the Bay Trail. California Conservation Corps members are employed where possible for trail construction, landscaping, and maintenance. ABAG is currently administering grants through two separate State appropriations: a \$2.5 million appropriation for Bay Trail competitive grants offered in 2000; and a \$7.5 million Parks and

Open Space Bond (Proposition 12 2000).

The \$2.5 million allocation has been fully appropriated to fund individual construction or planning studies in local jurisdictions, including: San Rafael, Sunnyvale, Santa Clara County, Port of Oakland, Richmond, the East Bay Regional Park District, Mountain View, San Leandro, American Canyon, Berkeley, Milpitas, and Oakland.

The \$7.5 million state appropriation for the Bay Trail that is being used for competitive grants to local jurisdictions, as well as Bay Trail Project, sponsored initiatives to overcome long-standing obstacles to trail development. The latter includes creation of new Bay Trail maps, a comprehensive gap analysis, and technical feasibility studies or new alignment studies where conditions have changed since the adoption of the Bay Trail Plan in 1989. Approximately 40 individual planning and construction grants are currently in progress. About \$6.3 of the \$7.5 million has been recommended by the Bay Trail Board of Directors and authorized by the California Coastal Conservancy Board.

Scientific Wildlife and Public Access Study

To reduce barriers to trail development and to provide definitive information on how trail users might

impact sensitive wildlife habitat, ABAG has championed an independent Wildlife and Public Access Study. This landmark scientific study will generate statistically testable data, comparing species abundance and diversity in salt marsh habitat adjacent to trails and to non-trail control sites. Results will help planners and elected officials select route alignments and design public access facilities to protect sensitive habitats. A second year of field observation was completed in 2002. Data input and analysis will continue through the first quarter of 2003. Based on high levels of interest in the study and its preliminary findings, state funding has been secured for an additional year of field work.

*For further information,
contact Janet McBride
at 510-464-7935 or
e-mail Janetm@abag.ca.gov.*

Did You Know?

*2.7 million people
live within two miles of
the Bay Trail, a number
that is projected to
increase to 2.9 million
by 2020. Also, 1.8 million
jobs are projected
to grow to 2.2 million
by 2020.*

Hazardous Waste Allocation / Bay Area Green Business Program

The Hazardous Waste Management Facility Allocation Committee was formed

in response to legislation that requires counties to plan for the safe management of hazardous waste generated within their boundaries. The Committee developed and oversees annual implementation of a "fair-share" facility allocation process, coordinates the Bay Area Green Business Program, and engages in other source reduction activities.

Each year ABAG analyzes data on hazardous waste generated in the region, applies the approved capacity allocation formula, and develops recommendations for Committee review. This process maintains the currency of regional hazardous waste planning and identifies waste generation trends and source reduction opportunities.

To reduce hazardous waste generation and promote more environmentally responsible business practices, the Committee launched the Bay Area Green Business Program (www.greenbiz.abag.ca.gov). The Program assists and certifies businesses that comply with all environmental



In 2003 the Bay Area Green Business Program seeks to expand into two additional Bay Area counties. The Committee will continue to strengthen its partnerships with state and federal agencies to develop integrated E-waste management strategies, and seek resources such as technical assistance and funding for local source reduction activities.



regulations and then voluntarily meet additional solid waste reduction, pollution prevention and resource conservation standards. Since 1996, over 225 businesses, including auto repair shops, printers, wineries, restaurants, hotels, and a number of public agencies have achieved "green" certification. The Program currently operates in Alameda, Napa, Sonoma, Contra Costa, Marin and parts of Santa Clara counties. In 2002 the Program won a prestigious Governor's Award for Environmental and Economic Leadership. Additionally, US EPA and Cal/EPA are assisting jurisdictions in California, Arizona and Hawaii to launch their own programs based on the Bay Area Green Business Program model.

In 2002, the Committee began to address the emerging issue of electronic or "E-Waste." E-Waste refers to obsolete computer monitors, TVs, printers and similar equipment, which can contain lead and other hazardous materials. Infrastructure and public policy to address E-Waste is rapidly developing. Local agencies will bear significant responsibility, and need information, assistance, and resources.

For further information, contact Ceil Scandone at 510-464-7961 or e-mail Ceils@abag.ca.gov.

Bay Area Dioxins Project

A primary goal

of smart growth planning is the creation of communities that are “walkable” thereby increasing foot traffic and reducing vehicular traffic including trucks and buses.

Compact communities utilizing clean fuel vehicles for transportation would reduce the emission of several pollutants including dioxins.

The Bay Area Dioxins Project is a consortium of local government agencies convened by ABAG. Its purpose is to assist local government with dioxin pollution prevention projects.

Now in its third year, the Bay Area Dioxins Project has recently completed three voluntary initiatives spelled out in the “Screening Evaluation of Dioxins Pollution Prevention Options,” a milestone report published in 2001. The initiatives include diesel fuel alternatives, environmentally preferable purchasing (for PVC and paper), and medical waste management alternatives. The pollution prevention pilot project materials are available on-line at www.abag.ca.gov/projects_materials.

In 2003, the Task Force will continue working with the project consultants on three specific projects – surveying the participating municipalities to assess the usefulness of materials developed, identifying the need for additional tools that would increase the effectiveness of existing programs, and providing technical assistance. ABAG will continue to provide overall guidance and management of the project.

In September 2002, the participating jurisdictions with support from the U.S. EPA, the Bay Area Air Quality Management District, the Alameda County Waste Management Agency & Recycling Board, and the California Association of Public Purchasing Officers sponsored a one day workshop and vendor fair. The workshop, designed for public agency staff and elected officials, was a primer on dioxins that specifically addressed health and environmental impacts associated with dioxins.

Additionally, the workshop focused on environmentally preferable purchasing and relevant tools currently used by local agencies to purchase products that reduce dioxin emissions.

For further information, contact JoAnna Bullock at 510-464-7968 or e-mail Joannab@abag.ca.gov.



ABAG CALFED Task Force

Did You Know?

The Bay-Delta encompasses over 100 water districts from Alameda County to Yolo County, contains approximately 1,600 square miles of water, and is home to 130 fish species and one-million shorebirds.

The ABAG-CALFED Task Force: Effective, New Regional

Exchange. The two-year old ABAG-CALFED Task Force has already developed into one of the state's well known and well respected regional water planning, education, and local capacity building efforts. With initial CALFED grant funding and local matches now in place, the effort initiated in the Fall of 2000 has spawned a full-fledged regional forum, a set of highly effective working sub-committees, and a program of integrated research and education.

The principal Year 2000 Task Force goals remain unchanged:

- Protect water resources in accordance with the CALFED Record of Decision and Principles of Implementation.

Plans for years 2003/2004 include:

- Continuation of the effective Bay-Delta Ecosystem Restoration Sub-Committee effort.
- Finding resources to undertake and implement essential integrated research, education, mapping, and planning efforts associated with the work of the Water Management Sub-Committee.
- Adding the Bay region's identified needs for water resource and land use planning to the Proposition 50 coalition and legislative allocation process.
- Development of a water and land use focus for ABAG's Spring 2003 General Assembly.
- Continued support for re-authorization of the CALFED Bay-Delta program at the federal and state levels.
- Continuing linkages with the new CALFED Authority and the California State Department of Water Resources.
- Link and improve water supply, quality, reliability, and environmental protection efforts in the Bay and Delta.
- Convene a Task Force to give the Bay Area a regional voice in the workings of CALFED.
- Integrate land use planning and water quality and supply information and projections through the year 2025.
- Promote public education and discussion on regional water issues.

Members of local government, water district and non-governmental organizations and agencies continue to play key roles in this inter-agency, inter-jurisdictional undertaking.

ABAG CALFED Task Force

Task Force Sub-Committees:

The ABAG-CALFED Task Force has convened three working sub-committees:

- Water Management Sub-Committee
- Ecosystem Restoration Sub-Committee
- Legislative/Governance Sub-Committee

Sub-Committees of the Task Force are goal-oriented and have enthusiastic participants. The Sub-Committee members and staff at ABAG, CALFED, and the SAN FRANCISCO ESTUARY PROJECT work closely with Task Force members to help build technical capacity for local jurisdictions and districts that have wetland and watershed protection opportunities – or who face chronic water shortages, water conservation and recycling challenges, water

storage and conveyance questions, ground and surface water planning issues, and land use and water concurrency questions.

ABAG's *Service Matters* regularly reports on the work of the ABAG-CALFED Task Force. With 2001 grant funding, a new ABAG web site segment was created to inform the public, planners, local officials and others about the workings of the Task Force and its sub-committees. The website is regularly updated and its material is shared with other web sites, including the CALFED Bay-Delta program and San Francisco Estuary Project web sites.

*For further information,
contact Kathleen Van Velsor
at 510-464-7959
or e-mail
Kathleenv@abag.ca.gov.*



San Francisco Estuary Project

The San Francisco Bay-Delta Estuary is a

vital environmental and economic asset for millions of Bay Area residents as well as other Californians. The San Francisco Estuary Project, a joint local, state, and federal partnership, was established under the federal Clean Water Act's National Estuary Program to develop, oversee and track the implementation of the *Comprehensive Conservation and Management Plan (CCMP)*.

The CCMP is made up of 145 actions to restore and protect the Estuary and, in 2003, the Estuary Project will celebrate the CCMP's tenth anniversary. Through the CCMP's Land Use Management actions, the Estuary Project works with its partners to monitor Smart Growth progress and create incentives that

encourage local government, land owners, and communities to protect and restore the Estuary.

In 2002, the Estuary Project accomplished the following work:

- Provided contract management, administrative, and technical support to the CALFED Bay-Delta Science Program and the Drinking Water Quality Program.
- Continued educating the development/construction communities, consultants, and municipal staff about the need for using best management practices to prevent erosion and control sediment from construction sites by conducting workshops and updating and distributing guides, manuals, videos, and CDs on these issues.
- Continued the JARPA permit center to assist applicants for aquatic permits by acting as a resource center and ombudsman for the applicants and public agencies.
- Completed biotechnical stabilization and restoration of a third Delta in-channel island and continued to seek funding for developing an inventory of in-channel islands.
- Assisted the CALFED Science Program with organizing a three-day science conference for presenting scientific information and ideas relevant to CALFED's goals which will be held January 14-16, 2003.
- Assisted with providing education and outreach to the public about the need to prevent the introduction and spread of invasive species to the Estuary by developing, printing, and distributing over 40,000 brochures.
- Provided technical, public outreach, and administrative assistance to the San Francisco Bay Area Wetlands Restoration Program to improve agency coordination.
- Working with the Bay Area Stormwater Management Agencies Association, completed a report on analysis of the sources and amounts of mercury and copper in the Bay.
- Worked with San Francisco Estuary Institute, U.S. EPA, and others to



San Francisco Estuary Project

develop a set of landscape-level assessments and rapid assessment indicators of tidal wetland condition in the Estuary.

- Continued to provide technical assistance to the Santa Clara Valley Water District and the Port of Oakland.
- Provided technical and communication assistance to the Regional Water Quality Control Board (TMDL Process) and oversight of Supplemental Environmental Projects for Administrative Civil Liability fines.
- Provided assistance to the California Sport Department of Boating and Waterways with a media campaign for educating recreational boaters about preventing pollution by using pump-out stations in the Bay-Delta Estuary.
- Worked with the Regional Water Quality Control Board to assess the benefits provided to salmonids by installed large woody debris structures and to compare abundance of salmonids at installed

versus natural structures in Lagunitas Creek.

- Working with the Brake Pad Partnership, submitted a Prop 13 proposal and was awarded a \$700,000 grant to identify and prevent impacts on surface water quality that may be caused by the use of automotive brake pads.
- Working with the San Francisco Estuary Institute and other partners, began coordination efforts to agree on a strategy to develop a suite of ecosystem indicators for the Estuary by 2004.
- Continued to inform and educate the public and decision-makers about the need to restore and protect the Bay-Delta Estuary by updating our web-site, distributing information sheets, and producing the bimonthly newsletter, *Estuary*.
- Continued organizational and administrative support for CCMP implementation by providing assistance to the CCMP Implementation Committee, Friends of the San Francisco Estuary, San Francisco Estuary Institute, and the Association of National Estuary Programs.

For further information, contact Marcia Brockbank at 510-622-2325 or e-mail Marciab@abag.ca.gov.

Did You Know?

According to U.S. EPA Office of Water, a rough accounting of San Francisco Estuary wetlands shows acquisition of over 26,000 acres and restoration of over 28,000 acres since 1993.



San Francisco Estuary Project

In 2003-2004 we will:

- Provide contract management and administrative and technical support to the CALFED Bay-Delta Science Program and the Drinking Water Quality Program, including organizational support for a three-day science conference (January 2003);
- Organize the sixth biennial State of the Estuary Conference October 21-23, 2003, at the Kaiser Convention Center/Oakland Museum, produce a 4th Environmental Report Card for monitoring the health of the Estuary and CCMP implementation.
- Organize a public workshop (August 1, 2003) to review current CCMP priorities and evaluate CCMP implementation efforts over the past two years.
- Assist the Alameda County Clean Water Program and partners with organizing a conference, "Healthy Landscapes for Clean Water: Using Integrated Pest Management to Improve Water Quality," on February 5, 2003, at the Oakland Museum.
- Working with partners, conduct additional Construction Site Planning and Management for Water Quality Protection workshops for the development/ construction communities, consultants, and local government staff, and revise, print, and distribute copies (statewide and nationally) of erosion educational materials.
- Working with the San Francisco Estuary Institute and other partners, continue coordination efforts to agree on a strategy to develop a suite of ecosystem indicators for the Estuary by 2004.
- Provide education and outreach to the public about the need to prevent the introduction and spread of invasive species to the Estuary.
- Working with the Brake Pad Partnership, begin project to identify and prevent impacts on surface water quality that may be caused by the use of automotive brake pads and continue to seek additional funding for related studies.
- Provide contract management and administrative assistance to the Delta In-Channel Island Workgroup for monitoring results from the biotechnical stabilization and restoration on three Delta in-channel islands to enhance tidal wetlands.
- Continue operation of the JARPA permit center to assist applicants for aquatic permits by acting as a resource center and ombudsman for the applicants and local government.
- Continue technical, public outreach, and administrative assistance to the San Francisco Bay Area Wetlands Restoration Program to improve agency coordination.
- Continue assistance to the California Department of Boating and Waterways with a media campaign for educating recreational boaters about preventing pollution by using pump-out stations in the Bay-Delta Estuary.
- Continue to provide technical and communication assistance to the Regional Water Quality Control Board (TMDL Process), and oversight of Supplemental Environmental Projects for Administrative Civil Liability fines.
- Continue to provide technical and communication assistance to the Santa Clara Valley Water District and the Port of Oakland.
- Produce and distribute six issues (3500 copies/each issue) of *Estuary* newsletter.
- Continue to provide assistance to the CCMP Implementation Committee, Friends of the San Francisco Estuary, the San Francisco Estuary Institute, and the Association of National Estuary Programs.

Earthquake Preparedness

Growing safely is critical to Smart Growth.

Growing safely means growing in a way that preserves our existing housing when an earthquake occurs. If it is difficult to build enough housing to provide for growth now, imagine the disaster if 160,000 housing units are rendered uninhabitable following a future earthquake on one of the major faults in our region.

One type of housing most vulnerable to damage is homes built prior to about 1960. ABAG, with funding from the American Red Cross Bay Area through the Allstate Foundation, in 2002 put on a series of five workshops for homeowners on how to “Stand Up to Quakes” by structurally retrofitting their homes. ABAG continues to offer training for contractors and local government building inspectors to ensure that the retrofits will make homes safer. The Spring 2003 training is subsidized by the California Earthquake Authority and the California Department of Insurance. ABAG has been participating on a committee of city building officials drafting a better standard for home retrofit that should be available for cities and counties to adopt during FY 2003-2004.

Another type of housing that is particularly vulnerable is multi-family housing, specifically apartments and condos built on top of parking or commercial space that can collapse in a strong earthquake. This problem was evident in San Francisco’s Marina District in the 1989 quake, as well as in the 1994 Northridge earthquake. These “soft story” buildings are the focus of several city programs identified in responses to an ABAG’s questionnaire sent in 2002 to Bay Area cities and counties. The resulting October 2002 report, *City and County Mitigation of Earthquake Hazards and Risks*, highlights an innovative program for mapping “soft-story” risk by the cities in Santa Clara County joining with the County. In addition, the cities of San Jose, San Leandro, Fremont and Berkeley are developing creative programs. ABAG has received funding from the U.S. Geological Survey to develop additional information on risk for apartment and condo owners, as well as for the tenants living in these buildings. This information will be released in FY 2003-2004.

Cities need to make sure that their own facilities can “Stand Up to Quakes” as well. The previously mentioned ABAG questionnaire identified 175 projects to retrofit local government facilities undertaken by 46 cities and counties, most since the 1989 quake. ABAG’s Earthquake Program is working with ABAG PLAN Corporation

to identify additional buildings and facilities that may be particularly vulnerable.

Finally, smart safe cities need to preserve functional downtowns, the hub of small businesses in many communities. ABAG is working on a project funded by the U.S. Geological Survey to provide information to small businesses on how to better “Stand Up to Quakes.”

ABAG continues to produce technically superior earthquake hazard maps, together with understandable documentation. These maps show shaking intensity, liquefaction hazard, and the predicted functionality of our housing and transportation systems following major earthquakes at quake.abag.ca.gov.

ABAG continues to look for funding opportunities for studies and programs aimed at making the Bay Area a more prepared and safer region for all its residents.

For further information, contact Jeanne Perkins at 510-464-7934 or e-mail JeanneP@abag.ca.gov.

Did you know?

ABAG estimates that from 40 - 60% of the homes built prior to 1960 have had some structural retrofitting. However, less than 10% of the pre-1960 homes have had enough structural retrofit work done to make the homes reasonably safe and likely to be habitable following a future earthquake.



Research and Analysis

Forecasts of Population and Jobs have always been one of ABAG's primary activities.

The Bay Area is a complex region of approximately seven million people, encompassing over 400 square miles of land, and forecasting the Bay Area's future requires a significant effort on the part of the Research & Analysis Department.

Part of our effort is to continually collect and improve the information we have on land-use, land-use policies, and the factors that control the space available for growth. In the past we have focused on collecting information from local planning agencies about their land-use policies. Last year we coordinated our efforts with ABAG's Earthquake project to develop an existing land-use inventory for the year 2000. We are increasingly transferring that information to a Geographic Information System (GIS), and adding additional sources of information about land-use potential.

As a regional Census Data Center we are directly involved with the U.S. Census — disseminating its information, and helping the public to understand the

new sources of information and analytical tools that are becoming available. We periodically hold workshops on accessing census information for local government. We also work with state agencies like the California Department of Finance and the Employment Development Department to collect other inputs that are necessary to our modeling analysis.

Once the necessary data is collected we use a series of computer models to apply economic and demographic relationships

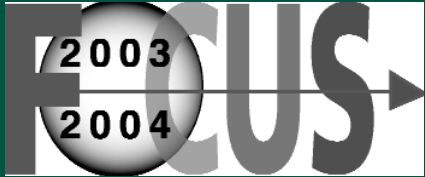
that result in regional forecasts of population and job growth. A further series of computer models desegregates the forecasts to smaller geographic areas. Eventually, forecasts are produced for individual counties, cities and census tracts across the region. We also work with regional agencies that adjoin ABAG to perform similar forecasts for their areas, and to understand activities like inter-regional commuting.

As part of ABAG's efforts to promote Smart Growth planning, we have begun to produce a series of forecasts that assume Smart Growth planning policies are adopted at various levels of government. We expect that these forecasts will continue to be a focus of our work. The same methods will be used to produce these forecasts. Federal requirements from U.S. EPA and Federal Highway Administration may cause us to produce a "base-case" forecast in line with our historical practices, as well as a Smart Growth alternative forecast. We are working with other agencies in the region to determine the forecasting needs of our various partner agencies, and the available funding for expanding our forecasting activities.

For further information, contact Paul Fassinger at 510-464-7928 or e-mail Paulf@abag.ca.gov.

In 2003-2004 we will:

- **Improve our land use information, and coordinate land use information from multiple sources.**
- **Improve and document changes to our modeling efforts.**
- **Continue to provide forecasts in line with the needs of the Metropolitan Transportation Commission, and the Bay Area Air Quality Management District.**
- **Hold our Focus 2004-2005 Conference, a look at the short-term changes in our regional economy.**
- **Work with external groups outside of ABAG on projects like forecasts for surrounding regions.**



ABAG POWER

The Association of Bay Area Governments' Publicly Owned Energy Resources (ABAG POWER)

is a separate joint powers agency (JPA) formed by ABAG to act as an energy service provider (ESP). Under the rules and regulations of the California Public Utilities Commission, ABAG POWER is eligible to provide electricity, as well as natural gas, and related services to public agencies. In the past, ABAG POWER has also been a California Energy Commission registered renewable energy provider.

ABAG POWER currently offers natural gas aggregation to 39 local governments and special districts in the PG&E service territory. ABAG POWER is also working on plans to expand energy conservation services to local jurisdictions through implementation of energy efficiency and energy management programs and services.

Whether an agency joins our aggregated purchasing program, or just takes advantage of our various energy initiatives, the agency can be assured of quality service and a public sector approach to pooled purchasing conducted by ABAG. Each public agency is guaranteed a voice in program operations and decisions through its representative to the ABAG POWER Board of Directors and Executive Committee.

Gas Aggregation Program

In 1996, ABAG created a purchasing pool for natural gas to help local public agencies lower their utility costs. The pool has now completed its sixth year of operation and has recently renewed its program commitment for an additional three years—through June 2005. ABAG POWER purchases natural gas on agencies' behalf and arranges for it to be delivered to the PG&E system for distribution to members. The current natural gas supplier for the program is TXU Energy Services, an experienced gas supplier who specializes in serving public agencies.

During the 2001-02 program year overall program costs were reduced and gas prices stabilized primarily due to the decision to lock in 75 percent of the load needed by the program at a fixed rate. In upcoming years, ABAG POWER intends to con-

tinue the process of stabilizing its gas prices, although with the objective of diversifying its gas purchase portfolio. Over the past year and a half, the natural gas market has returned to a much more stable level, although there are many factors that could again cause significant price volatility, including: abnormal weather patterns, increased demand from gas-powered generators, restrictions in gas transportation capacity, or threatened war in the Middle East.

The goal of ABAG POWER's Natural Gas Program has evolved over the years from a strict requirement for cost savings to a more balanced desire for both cost savings and price stability. This goal is different from that of PG&E which is



ABAG POWER

*Did You Know?
California's natural gas use
is expected to increase by
approximately 17%
during the ten-year period
2000-2010. Most of this
increase will be used to fuel
electric generation plants.*

*(California Natural Gas Analysis
and Issues, CEC, Nov. 2000).*



incentivized only to provide low cost gas on a near-term (monthly) basis.

ABAG POWER's gas program continues to be primarily for "Core" customers, although ABAG POWER has the ability and desire to also serve "Non-Core" customers (large users) if qualified non-core customers can take advantage of lower gas transportation rates that are not available to PG&E customers. This program is open for new member participation anytime during the year, although approval by the Executive Committee may be required.

Electric Program

ABAG POWER suspended its Electrical Aggregation Program in June 2001 at the height of the energy crisis, and subsequent to this the California Public Utilities Commission (CPUC) took action to suspend further Direct Access (DA) programs such as

In 2003-2004 ABAG POWER will plan to explore various energy purchasing strategies that will increase price stability. In addition, we intend to investigate programs with the potential to help members reduce energy costs further through energy conservation and usage management.

ABAG's. Recently, however, the California legislature passed AB117 which authorizes "Community Aggregation." While the CPUC still must work out the many regulatory aspects of this bill, including "exit fees" that would be required of participants, many municipalities have expressed interest in this legislation, and ABAG will continue to follow implementation of this bill and its potential impact for local agencies and the ABAG POWER program.

New Program Emphasis

Local governments in California spend more than \$2 billion to light, heat, and cool the buildings that house essential public services. If energy consumption could be reduced by 15 percent, per the Governor's challenge on June 22, 2001, local governments would realize savings of \$300 million

per year that could then be spent on other public services.

ABAG is now seeking a more proactive role in energy efficiency and energy management programs. We are supporting an idea previously put forward by the CPUC and the Office of Ratepayer Advocates (ORA) that envisions a state-wide network of Regional Energy Offices administered by governmental agencies that would administer public goods funds and manage programs and services designed to aid local governments and their communities to become more energy efficient.

Summary of Program Benefits

The following items represent the primary benefits provided to members of ABAG POWER:

- Potential energy cost savings
- Price stability
- Access to energy conservation programs and services

*For additional information,
contact Jerry Lahr at
(510) 464-7908 or e-mail
JerryL@abag.ca.gov.*

ABAG PLAN Corporation

In 1985, cities in the Bay Area could not afford the high cost of liability insurance, as a result of the skyrocketing insurance rates being charged by the commercial insurance market. ABAG met this challenge by creating ABAG PLAN (Pooled Liability Assurance Network) Corporation, which is an insurance pool for 31 cities and towns in the Bay Area. Besides property and liability insurance, ABAG manages the PLAN finances, claims administration, and risk management services for its members.

The financial challenge created by the insurance industry in the 1980s has turned into an opportunity for ABAG to bring superior risk management services to cities in the 21st Century.

In 2003/2004 ABAG PLAN will:

- **Increase its financial assets to over \$40 million.**
- **Conduct new risk management training seminars for members.**
- **Revise its coverage and governing documents to keep pace with environmental changes.**
- **Continue to provide \$10 million in coverage per loss while protecting the members' assets through excess coverage.**

PLAN assets currently exceed \$38 million. Since 1990, ABAG PLAN has returned over \$20 million in dividends to members while providing risk sharing and risk management services at costs below the private insurance markets.

This year, ABAG PLAN completed a comprehensive sewer loss prevention program for its members, consisting of model ordinances, public works audits and training, public education and outreach, and a grant program for back flow prevention devices. In addition, we provided police risk management, defensive driving, risk transfer, and legal liability training for our members.

For additional information, contact Marcus Beverly at (510) 464-7969 or e-mail Marcusb@abag.ca.gov.



ABAG Financial Services



Did you know that the Agency has provided a total of more than \$3 billion in low cost capital financing

for projects sponsored by more than 150 local government jurisdictions?

These projects include construction and preservation of more than 7,000 apartment units.

As the Bay Area population continues to grow, the Agency has sought to apply new financing mechanisms to more efficiently accommodate this growth in affordable housing projects that make sense for their sponsoring communities. For example, the Agency provided \$15.37 million in tax-exempt financing for the new GAIA Building in downtown

In 2003-2004, ABAG Financial Services will:

- Continue to offer economical funding for developers of affordable multi-family housing, independent schools, hospitals, clinics, and other voluntary health care providers through the various programs of the ABAG Finance Authority for Nonprofit Corporations.
- Continue to offer the Agency's capital lease financing services for member jurisdictions through the Agency's long-standing Credit Pooling Program, providing an economical source for funding equipment and smaller capital projects.
- Continue to offer comprehensive services to meet the land development financing needs of member agencies.

The Agency will also continue to offer the California Redevelopment Agency Pool (Cal-Rap), its industry leading tax-allocation bond product as well as its credit-enhanced, pooled financing vehicle for Water and Wastewater Districts. Both of these financing pools provide extremely economical means to attain bond insurance and low interest rates for the smaller borrowing needs of special districts in the Agency's member jurisdictions.

Berkeley – a community that had seen few additions to its housing stock in many years. The complex is a cultural and residential center in a seven-story mixed-income and mixed-use project with 91 rental housing units. The majority of the tenants in the building either work or attend school nearby and do not own automobiles. The project offers 42 parking spaces for tenants in a stacked parking system that allows two or three cars to park in a single-car's space by using a "bunk-bed" concept. The project owner also makes community cars available for use by tenants on a shared basis.

The Crossing/San Bruno offers another example of innovative ABAG financing applied to efficient land reuse and expansion of a community's residential capacity. In this instance, the Agency provided \$70 million in tax-exempt financing to complete a 300-unit multifamily

ABAG Financial Services

housing complex—the first phase of a mixed use transportation oriented development located on a former Navy supply depot in the City of San Bruno. The 20-acre development site is located at the corner of Route 380 and El Camino Real, one and a half mile west of the San Francisco Airport. The site is located only 1/2 mile away from a Cal Train station and only 1/3 of a mile from the new Tanforan BART Station. The site will also be serviced by SamTrans, a bus system, and airport shuttles.

But phase one only begins the work on this site. The City-approved master plan for The Crossing/San Bruno includes two hotels, a restaurant, a senior housing site, and a total of 900 multifamily housing units. The development will also include 300,000 square feet of office space, a shopping street, and a two-acre park.

In the coming fiscal year, ABAG Financial Services Programs will continue to provide economical, convenient, and secure means to meet the broad array of capital financing needs of public agencies and nonprofit borrowers that serve the public interest.

*For further information,
contact Clarke Howatt at
510-464-7932 or e-mail
Clarkeh@abag.ca.gov*



ABAG Training Center

The ABAG Training Center was created in

1979 to provide economical, quality training, and professional development opportunities for local government staff and the Bay Area public. Our first offering was a two-day workshop on low income housing and was quickly followed by courses in environmental management, planning, business management, and computer technology. Current Training Center courses reflect the demand for OSHA safety training, hazardous waste management, pollution prevention, earthquake damage prevention, and energy management. To date, over 21,000 students have attended or taken ABAG Training Center offerings.

In 1998, in order to expand opportunities for the Training Center, ABAG Inc. was created to help educate government officials, employees, and the

public on government regulations and programs. The ABAG Training Center became a program of ABAG Inc. in 1999.

In June 1999, the ABAG Training Center presented its first Internet-delivered course, an OSHA-required hazardous waste operations refresher course. Additional courses have been and continue to be added. Unlike vending machine type courses with no human interaction, our online courses give students access to a remote instructor and require both homework and a passing grade on a final exam. In 2002 we added new student management software to enable existing staff to handle ever increasing enrollments.

Local government employees may now take courses at their convenience, in the comfort of their homes or offices, with minimal disruption to the employer. Safety managers can track their employees' progress and course completion via the Internet. We also help our members' employees stay current in their safety training by sending them e-mail reminders of pending expiration of their certificates.

We have served over 6,000 online students to date with many coming from other states and the federal government. Our online training program may be reached on the World Wide Web at <http://www.hazmatschool.com>.

The Training Center also sponsors special one-day workshops and conferences, selected to meet the needs of local governments.

As always, employees of ABAG members receive a 20 percent discount on the price of ABAG Training Center offerings, and a 25 percent discount for 30 employees or more.

For further information, contact Terry Bursztynsky at 510-464-7951 or e-mail Terryb@abag.ca.gov.



In anticipation of the potential economics offered by the world wide web,

in April 1994, ABAG created and published on the Internet a basic set of documents describing the organization and our programs. ABAG was the first Council of Governments to offer documents on the World Wide Web and the second public agency to do so in California. Today, abagOnline provides information about local governments and ABAG programs, data on significant public policy issues, and helpful information for Bay Area citizens. We currently experience over 1.6 million page hits and 220,000 visitor sessions per month. Our address on the web is <http://www.abag.ca.gov/>.

abagOnline provides direct links to over 200 Bay Area public agencies with a presence on the World Wide Web. With the assistance of a federal grant received in 1995, ABAG was able to help 85 local jurisdictions plan their Internet presence and go online.

abagOnline also features extensive information on ABAG planning and service projects. Major reports and publications are also available for review and purchase online. The most popular feature, offered under Earthquake Information, is a set of full-color shaking hazard maps that detail projected earthquake shaking severity for specific earthquake faults and individual cities around the Bay. The maps can be down

loaded or purchased by mail. Of equal popularity is our online training site Hazmatschool.com.

Public Policy Information

An information clearinghouse for major public policy issues, abagOnline currently features special sections on saving energy, Bay Area terrorism hazards, smart growth, and consumer financial privacy.

Electronic Discussion Groups

Electronic discussion groups are now being used in conjunction with ABAG planning projects. Such groups, using an e-mail-based list server in conjunction with project information posted on the Internet, enable easy, rapid, and cost-effective communications among project members and interested public. Significant savings have been realized through the use of e-mail distribution of agendas, minutes, meeting packets, and draft and final documents. Electronic distribution lists are services offered to our hosted member agencies.

E-commerce

In 1999 ABAG initiated an electronic merchant software system to better serve our customers purchasing maps, publications or training through abagOnline. Visitors to abagonline.com enroll in a course or workshop, order a publication, present payment, and receive authorization within seconds. Order fulfillment can usually occur the same business day with significant savings in staff time and processing costs.

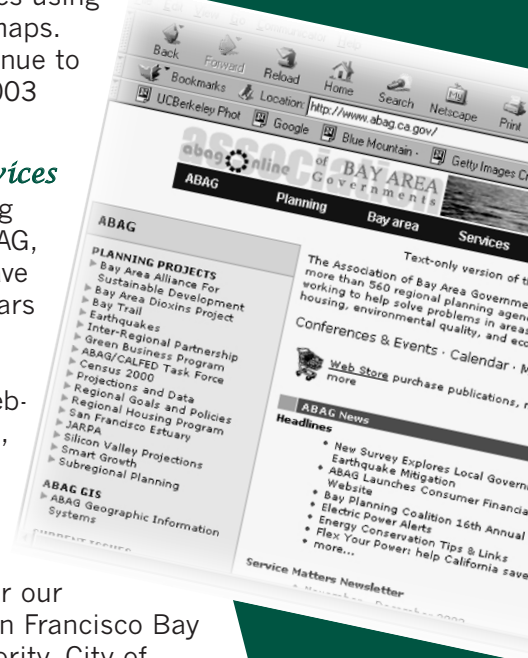
New Developments

In early 2002, ABAG published an online Geographic Information System (GIS) which allows local planners and the public to more easily access statistical and economic data and projections from a variety of original sources using simple point and click maps. The online GIS will continue to be expanded through 2003 and beyond.

Internet Hosting Services

By using Internet hosting services provided by ABAG, member jurisdictions have saved thousands of dollars in setup, hardware, telephone, and staff costs. ABAG currently hosts websites for 30 jurisdictions, agencies and non-profit organizations on our state-of-the-art computers. ABAG also has created custom websites for our clients, including the San Francisco Bay Area Water Transit Authority, City of Fairfax, and the CALFED Science Program. ABAG provides web hosting and infrastructure support services for the Metropolitan Transportation Commission's online presence.

For further information, contact Terry Bursztynsky at 510-464-7951 or e-mail Terryb@abag.ca.gov.



Legislative Activities

The ABAG Legislation and Governmental Organization (L&GO) Committee

Committee monitors, recommends support or opposition, and develops, as necessary, state legislation that will benefit the region and jurisdictions that serve the Bay Area.

During 2002, the L&GO Committee reviewed and monitored more than 35 bills relating to housing, land-use and smart growth related issues, local government financing, and the environment. The Committee actively supported or monitored closely an array of legislation that advocated for fiscal reform and property tax revenue shifts that would benefit cities and counties and advance ABAG policies. These included bills on local government finance and Educational Revenue Augmentation Fund (ERAF), property tax allocations

Goals for 2003

Because of preoccupation with budget uncertainties, many bills with financial implications and important to local government's ability to deliver services did not pass during the 2002 State Legislative Session. Since further budget deficits have emerged, there is growing concern about how this will affect the proposal and parameters of new bills as the next two-year session begins in 2003. As a result, the L&GO Committee will be watching closely during the next session bills related to local government financing, smart growth initiatives, integrated regional planning, water issues, and a reform plan of the state budget process.

study, sales tax for transportation and smart growth planning, and opposition to unbalanced sales tax and property tax allocations and to a prohibition of payroll deductions.

The Committee and ABAG Executive Board conducted extensive review and analysis of SB 1243/864 (Torlakson) which initially proposed a study of a merger of ABAG with Metropolitan Transportation Commission (MTC). Initially supported, the bill was later aggressively opposed because it evolved into an ill-constructed proposal that would have transferred ABAG's statutory housing responsibilities to a newly named MTC. The legislation did not address merger issues of efficiencies, economies, and inclusive representation, and as drafted would not achieve the comprehensive, integrated regional planning structure needed to move the region forward.



Legislative Activities

ABAG Committee members participated in many meetings and hearings in an attempt to resolve the bill's inadequacies. With the support of the region's elected officials, SB 1243/864 failed to garner the needed votes in the Assembly and was withdrawn by the author. During the coming year, we will continue to work with legislators and MTC on comprehensive planning legislation.

The Committee also worked extensively on legislation related to regional housing needs and general plans, the housing element, building standards, planning practices and policies, urban growth boundary, multi-family rental and affordable housing financing, incentive grant programs, pollution prevention and e-waste, CALFED and water related issues, vehicular emissions, model ordinances relating to construction and

demolition waste materials, and the establishment of the Interagency Aquatic Invasive Species Council and the Emergency Response Training Advisory Committee. Many letters of support and opposition were written to members of the Bay Area legislative delegation, members of state legislative committees, and media regarding all the Committee's legislative priorities, as well as the budget process and program reduction proposals.

The Committee proposed support of Proposition 50 (Water Bond) and supported the Housing and Emergency Shelter Trust Fund Act of 2002 which was submitted to voters as Proposition 46. On the federal level, the Committee promoted support of S.2535 (Boxer), the California Wild Heritage Wilderness Act of 2002, which failed to be heard in the last session.

Special Projects

As a follow-up to past recommendations made by the Committee in previous years, the Pollution Prevention Options report, the "Screening Evaluation of Pollution Prevention Projects," from the Bay Area Dioxins Task Force was presented and accepted by the Committee after close review. Following the failure of SB 773 (Speier) in the legislature, an ABAG website featuring comprehensive consumer financial privacy information, local government model ordinances, and links to agencies, privacy clearinghouses and other resources was established at the request of the Committee.



Communications



As public and private agencies, local elected officials, and community members explored, dissected and crafted a Bay Area smart growth vision this past year, the

importance of communication in the decisionmaking process was reaffirmed. Since decisionmaking in the public and private sectors must be information-driven, strategic, collaborative, and inclusive, then it follows that communicating well is an essential ingredient in all that we do within regional planning and smart growth practices. How we communicate often determines involvement and participation. It is especially essential to the success or failure of a program or project like the Smart Growth Strategy/Regional Livability Footprint project. It is central to ensuring inclusiveness in the making and implementation of plans locally and regionally, especially in the process of helping the



region grow smarter over the next twenty years.

Aware of the importance of timely, topical, and inclusive communication, ABAG invests staff and resources to communicating agency research, planning programs, entrepreneurial services and “best practices” of member agencies and other communities to member cities and counties and elected officials, staff, and the public. Using a variety of communication tools to meet agency goals, the ABAG Communications Group accomplished the following during 2002:

- Published informative and well-designed reports and newsletters.
- Provided and managed news information online in support of programs, services and publications.
- Worked with the media to disseminate information through print, television, radio, and websites.
- Developed six news segments for cable TV featuring ABAG Programs and Services.
- Planned and managed two General Assemblies addressing regional issues in regional forums.
- Provided conference seminar coordination and logistic management for other ABAG departments.

Publications/ Reports

ABAG published reports and findings in support of programs and innovative research projects throughout 2002, making them available and accessible on ABAG’s website, www.abag.ca.gov.

2002 Roster

ABAG Roster is an annual comprehensive listing of ABAG’s 18 regional committees, task forces and project boards, and its Enterprise Programs, outlining each group’s specific duties and membership. This information is available on the ABAG website.

Bay Area Directory

The Bay Area Directory lists comprehensive contact information for the 110 city and county governments in the Bay Area, including contact specifics for elected officials, city/town/county managers, clerks, planning and public works directors, city/town/county counsels, finance directors, public safety officials, public information officers, and human resource directors.

Communications

ABAG Program Publications

To reach out to our members and the public, the Communications Group developed and designed fact sheets, press releases, brochures, annual reports, powerpoint presentations, award submittals, website section design, and display boards and ads to support and graphically illustrate various programs, as well as provide background information. These included multiple variations and adaptations of flyers and brochures for Smart Growth Strategy/Regional Livability Footprint Project, PLAN Sewer Maintenance Brochure, series of Earthquake Retrofit Workshops, and PLAN Law Enforcement workshops.

Newsletters

Four distinct newsletters are published periodically throughout the year for our members, and members of the public. *Service Matters*, published six times a year, reports bi-monthly on all agency activities and features analysis of regional topics and challenges. *Risk Matters* focuses on issues specific to ABAG PLAN and was published in January and September 2002. *Power Matters*, published in January/Winter 2002, examines and updates issues relating to

ABAG POWER, the energy pool for local governments. *The Bay Trail Rider*, distributed twice yearly, highlights the process and progress of the Bay Trail project administered by ABAG.

General Assemblies

ABAG organizes two annual General Assemblies, one each in the Spring and Fall, which focus on issues that are significant to the Bay Area. Legislators, local elected officials and staff, businesses, media, and regional and state agency representatives attend and participate in these regional forums.

Other Conference Coordination

The Communications Group in 2002 provided extensive workshop, event and conference coordination and logistical support for department events that included the Storm Water Pollution Prevention Solutions Conference, the Estuary/WIECA Erosion and Sediment Control Conference, Dioxins Workshops, American Law Enforcement 2002 Risk Management workshops, Smart Growth workshops and press conference, and Projections 2002 and Economic Forecast press conferences.

Media Relations

ABAG interacts daily with print, radio, television, and Internet news organizations as a major resource for the latest information on regional issues and research. This includes

on-going contact with specific reporters to inform about events, reports, and programs.

Periodic news releases and press advisories were issued throughout the year to announce ABAG's breakthrough regional planning and research; milestone achievements by ABAG Green Business, Earthquake, Smart Growth, and Estuary programs and projects; and the latest policies and activities of our member cities and the elected officials who represent them.



Communications



A series of six three-minute news segments featuring ABAG programs and projects with member city and county representatives was produced as part of a public service partnership with Midpeninsula Community Media Center. The Communications Department also provided briefings for international delegations that included delegates from Turkey, Russia, Mexico, Taiwan, and Japan, who visited ABAG to learn about ABAG and regional governance and collaboration in the Bay Area.

During 2003, we will:

- Continue to seek high impact, cost efficient multi-media methods of communicating the work of ABAG and member communities to the public and our members.
- Continue to facilitate further access to information and research, we will intensify partnership efforts with public and private organizations.

*For further information, contact
Kathleen Cha at 510-464-7922
or e-mail Kathleenc@abag.ca.gov.*

International Training and Technical Exchanges

In past years ABAG has worked with U.S. EPA in joint cooperative research for Taiwan, to further their understanding of U.S. environmental laws and practices dealing with hazardous waste management. These efforts will be continued and furthered, with ABAG staff providing an easy reference tool for their officials and environmental professionals. An encyclopedia of selected American hazardous waste laws, regulations, management strategies will be prepared and made available in Chinese on compact discs. Besides serving as a comprehensive, interactive encyclopedia of hazardous waste management, this tool will provide an easy and simple user interface for search, retrieval and display of information.

With the globalization of the economy and information delivery, ABAG will continue to explore more opportunities for providing international professional training either in-house or onsite for hosting countries.

*For further information, contact
Chin Ming Yang at 510-464-7925
or e-mail Chiny@abag.ca.gov.*

Budget Highlights, Proposed Member Dues and Organization

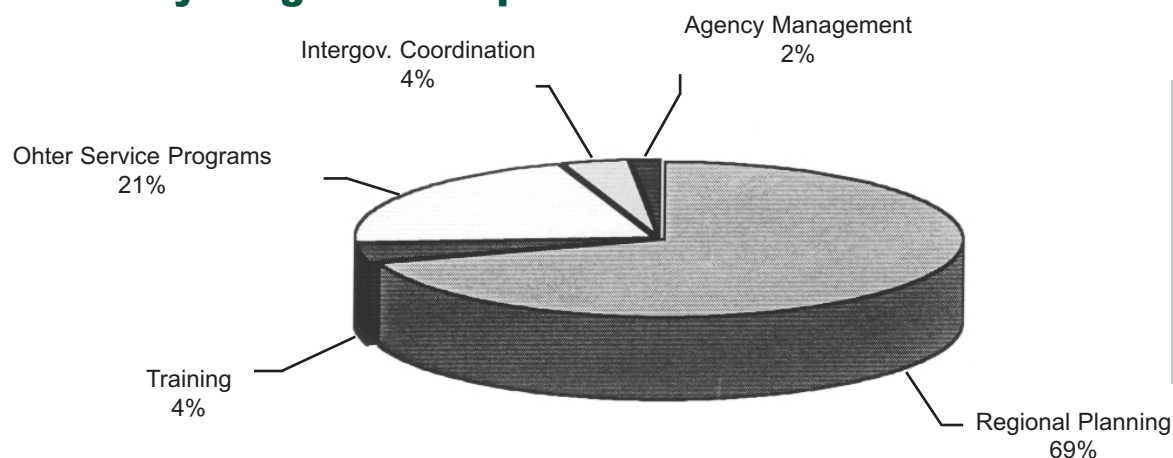
2003-2004



*For further information contact Joseph Chan at
510-464-7944 or e-mail Josephc@abag.ca.gov.*

Summary of Revenue and Expenses by Program Group

Revenues by Program Group



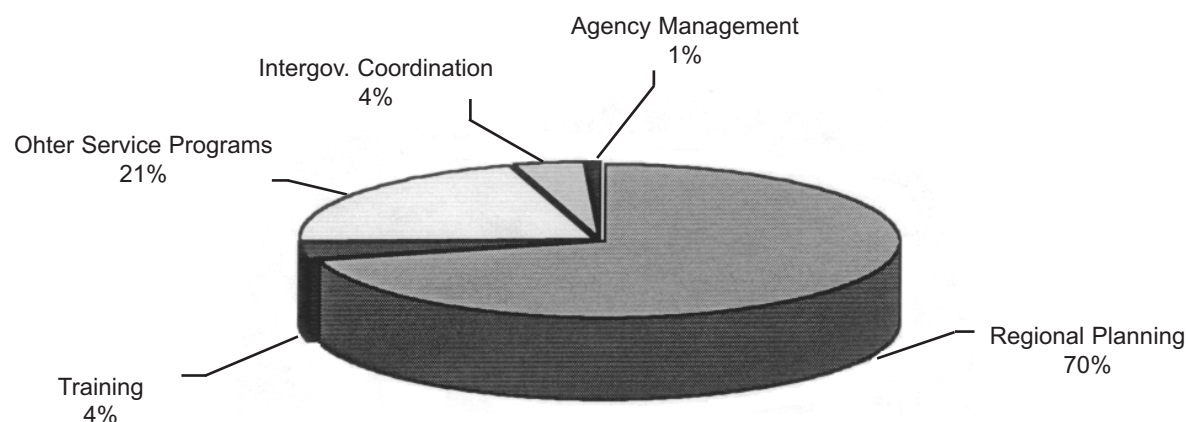
Regional Planning	12,624,437
Training	680,000
Other Services Programs	3,756,000
Intergov. Coordination	660,000
Agency Management	307,522

TOTAL 18,027,959

Regional Planning	12,624,437
Training	680,000
Other Services Programs	3,706,000
Intergov. Coordination	660,000
Agency Management	172,563

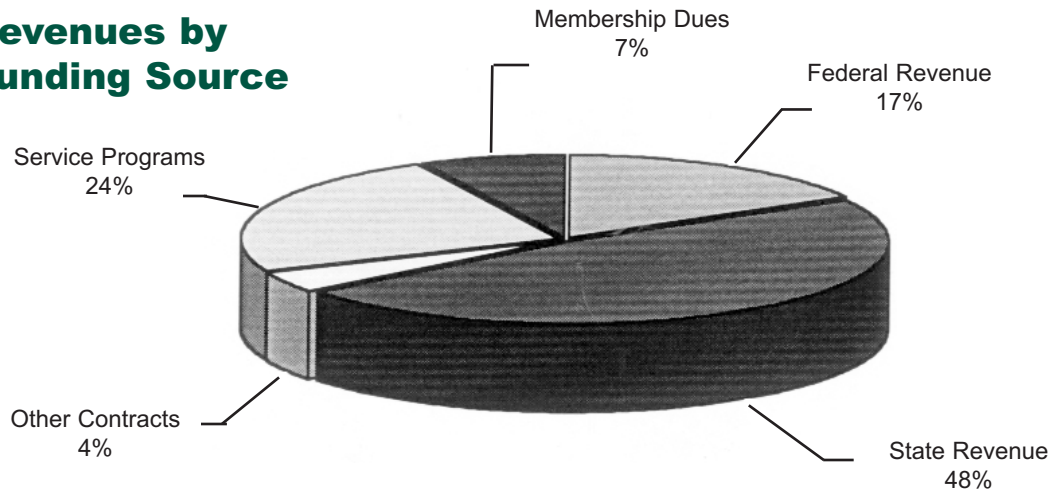
TOTAL 17,843,000

Expenses by Program Group



Summary of Revenues by Funding Source and Expenses by Category

Revenues by Funding Source



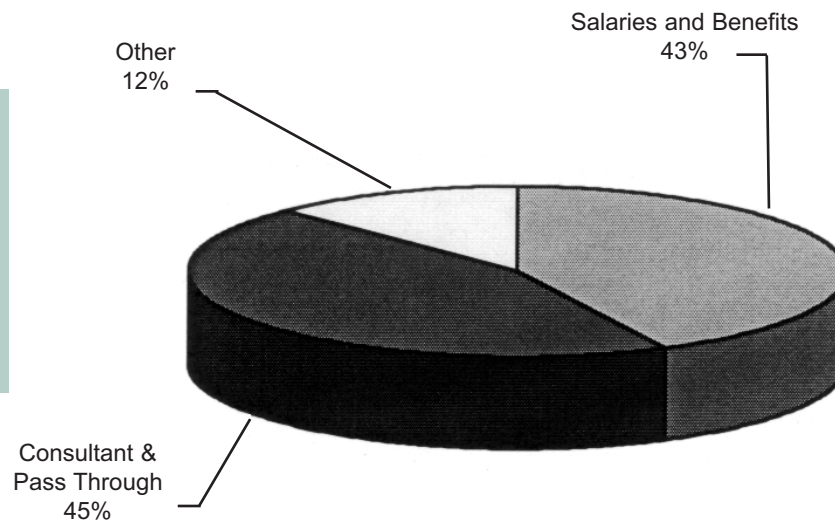
Federal Revenue	2,999,000
State Revenue	8,640,000
Other Contracts	715,000
Service Programs	4,330,000
Membership Dues	1,343,959

Total 18,027,959

Salaries and Benefits	7,600,000
Consultants & Pass Through	8,022,000
Other	2,221,000

Total 17,843,000

Expenses by Funding Category



Proposed Operating Budget

Revenues and Expenditures Summary

	FY00-01 Actual	FY01-02 Actual	FY02-03 Estimated	FY03-04 Proposed
REVENUES				
Federal Revenues	1,549,605	1,994,233	3,017,822	2,999,000
State Revenue	2,167,035	2,703,720	8,557,551	8,640,000
Other Contracts	326,727	1,179,610	866,073	715,000
Service Programs	4,790,136	3,992,541	4,059,193	4,330,000
Membership Dues	1,200,607	1,262,334	1,340,399	1,343,959
Total Revenue	10,034,110	11,132,438	17,841,038	18,027,959
EXPENSES				
Salaries and benefits	6,067,560	6,852,793	7,290,000	7,600,000
Consultant services	1,348,915	2,567,927	4,050,000	3,782,000
Passthrough	116,133	582,041	4,215,000	4,240,000
Equipment and supplies	254,745	159,773	250,000	270,000
Outside printing	319,916	221,527	200,000	220,000
Conference and meeting	302,880	169,974	250,000	280,000
Depreciation	330,354	332,631	385,000	320,000
Interest	114,835	81,757	80,000	85,000
Building maintenance	186,007	186,513	200,000	210,000
Utilities	44,398	57,103	50,000	51,000
Insurance	90,033	53,285	60,000	65,000
Postage	86,427	99,286	118,000	120,000
Telephone	52,929	45,728	55,000	60,000
Committee	48,800	54,400	64,000	65,000
Other	584,347	204,185	410,000	475,000
Total Expenses	9,948,279	11,668,923	17,677,000	17,843,000
Surplus/(Deficit) before Claims Settlement	85,831	(536,485)	164,038	184,959
Claims Settlement	24,921	24,446	10,000	0
Net Surplus/(Deficit)	60,910	(560,931)	154,038	184,959

Revenues by Funding Sources

	FY00-01 Actual	FY01-02 Actual	FY 02-03 Estimated	FY 03-04 Proposed		FY00-01 Actual	FY01-02 Actual	FY 02-03 Estimated	FY 03-04 Proposed
REVENUES									
FEDERAL REVENUES									
EPA - Environmental Programs	445,975	469,998	834,648	840,000					
EPA - Smart Growth	162,984	16,917	0	0					
MTC-FTA	138,272	146,081	145,756	144,000					
MTC-FHWA	773,993	786,969	834,548	835,000					
MTC-FAA	16,245	0	0	0					
NFWF-SFEP	0	335,825	630,024	650,000					
USGS/Cal Fed	12,136	192,035	572,846	530,000					
Bureau of Reclamation	0	46,408	0	0					
Subtotal	1,549,605	1,994,233	3,017,822	2,999,000					
STATE REVENUES									
OES	68,396	42,681	0	0					
OES-Disaster Resistant	89,224	0	0	0					
MTC - TDA	774,908	931,605	797,030	750,000					
Bay Trail	348,797	864,196	1,257,354	1,350,000					
OTS-Driving After Quakes	14,585	41,620	0	0					
Cal Trans	51,341	21,135	120,000	180,000					
DWR Cal Fed Program	31,397	276,985	5,049,510	5,200,000					
CIWMB-Grasscycle	693	0	0	0					
DBW-Estuary	188,410	105,580	459,562	500,000					
DPR-SFEP	34,476	0	0	0					
RWQCB	213,787	212,460	633,961	660,000					
Housing Needs	312,461	0	0	0					
HCD-IRP Pilot Project	35,280	195,854	231,134	0					
Univ. of California-Estuary	1,559	0	9,000	0					
Cal-EPA	1,721	11,604	0	0					
Subtotal	2,167,035	2,703,720	8,557,551	8,640,000					
OTHER CONTRACTS									
Inter-Regional Partnership	9,452	22	0	0					
BALANCE Foundation	42,846	38,387	35,000	30,000					
BALANCE Foundation-Smart Growth	0	757,070	479,000	300,000					
BA Alliance/TIDES	30,000	7,500	0	0					
Haz Waste MOU Committee	52,484	49,021	61,923	65,000					
Dioxin/Community Liaison	27,726	23,709	15,349	20,000					
Santa Clara/Palo Alto-SFEP	44,919	90,870	79,448	80,000					
SFEP-SF Estuary Institute	31,000	0	0	0					
SFBA Water Transit Authority	22,507	65,441	62,059	75,000					
Western Governors Association	0	26,388	8,478	0					
Red Cross EQ Housing	3,128	27,107	10,289	20,000					
George Washington University	0	9,823	0	0					
AMBAG	0	7,484	24,000	25,000					
Port of Oakland-SFEP	62,665	76,788	90,527	100,000					
Subtotal	326,727	1,179,610	866,073	715,000					
SERVICE PROGRAMS									
Data Center	37,153	75,754	120,000	150,000					
Publications	95,265	18,566	26,000	30,000					
Training	231,918	317,224	435,000	500,000					
Financial Services	1,061,677	1,070,921	1,010,000	1,200,000					
Workers Comp/SHARP	849,586	318,455	69,325	75,000					
ABAG PLAN Corp.	1,362,006	1,498,210	1,701,635	1,800,000					
Bay Trail Nonprofit	65,504	48,645	165,000	170,000					
abagOnline Fees	58,240	28,809	41,500	50,000					
Power Purchasing Pool Fees	591,108	325,041	221,945	200,000					
Conference Services	147,120	145,887	146,788	155,000					
Other	290,559	145,029	122,000						
Subtotal	4,790,136	3,992,541	4,059,193	4,330,000					
MEMBERSHIP DUES									
ABAG Dues (local and cooperating)	1,200,607	1,262,334	1,340,399	1,343,959					
Total Revenues	10,034,110	11,132,438	17,841,038	18,027,959					
EXPENSES									
Salaries and benefits	6,067,560	6,852,793	7,290,000	7,600,000					
Consultant services	1,348,915	2,567,927	4,050,000	3,782,000					
Passthrough	116,133	582,041	4,215,000	4,240,000					
Equipment and supplies	254,745	159,773	250,000	270,000					
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Surplus/(Deficit) before Claims Settlement	85,831	(536,485)	164,038	184,959					
Claims Settlement	24,921	24,446	10,000	0					
Net Surplus/(Deficit)	60,910	(560,931)	154,038	184,959					

Revenues and Expenditures by Program

Fiscal Year 03-04

EXPENSES BY PROGRAM AREA		REVENUE SOURCES						Surplus (Deficit)
	Total Expenses	Federal Contracts	State Contracts	Other Contracts	Services Programs	Member- ship Dues	Total Revenues	
REGIONAL PLANNING								
Data and Analysis	760,189	451,319	308,870				760,189	0
Planning Services	919,811	527,681	361,130	25,000		6,000	919,811	0
IRP/Smart Growth	560,000		180,000	330,000		50,000	560,000	0
Bay Trail	1,587,437		1,350,000		170,000	67,437	1,587,437	0
SF Estuary/Dioxin	8,170,000	1,490,000	6,360,000	200,000		120,000	8,170,000	0
Earthquake Mitigation	562,000	530,000	0	20,000		12,000	562,000	0
Haz Waste MOU Committee	65,000			65,000			65,000	0
Other Planning	0						0	0
Subtotal	12,624,437	2,999,000	8,560,000	640,000	170,000	255,437	12,624,437	0
TRAINING								
Training Center	525,000				500,000	25,000	525,000	0
Conference Services	155,000				155,000		155,000	0
Subtotal	680,000	0	0	0	655,000	25,000	680,000	0
OTHER SERVICE PROGRAMS								
abagOnline	160,000				50,000	110,000	160,000	0
Power Purchasing Pool	200,000				200,000		200,000	0
Data Center/Publications	180,000				180,000		180,000	0
Financial Services	1,150,000				1,200,000		1,200,000	50,000
ABAG PLAN Corp.	1,800,000				1,800,000		1,800,000	0
Workers' Compensation	141,000				75,000	66,000	141,000	0
SFBA Water Transit Authority	75,000			75,000			75,000	0
Subtotal	3,706,000	0	0	75,000	3,505,000	176,000	3,756,000	50,000
INTERGOV. COORDINATION								
Communications Group	450,000					450,000	450,000	0
Intergov. Coordination	110,000		80,000			30,000	110,000	0
Legislation	100,000					100,000	100,000	0
Subtotal	660,000	0	80,000	0	0	580,000	660,000	0
AGENCY ADMINISTRATION	172,563				0	307,522	307,522	134,959
Total	17,843,000	2,999,000	8,640,000	715,000	4,330,000	1,343,959	18,027,959	184,959

ABAG Membership Dues

Proposed

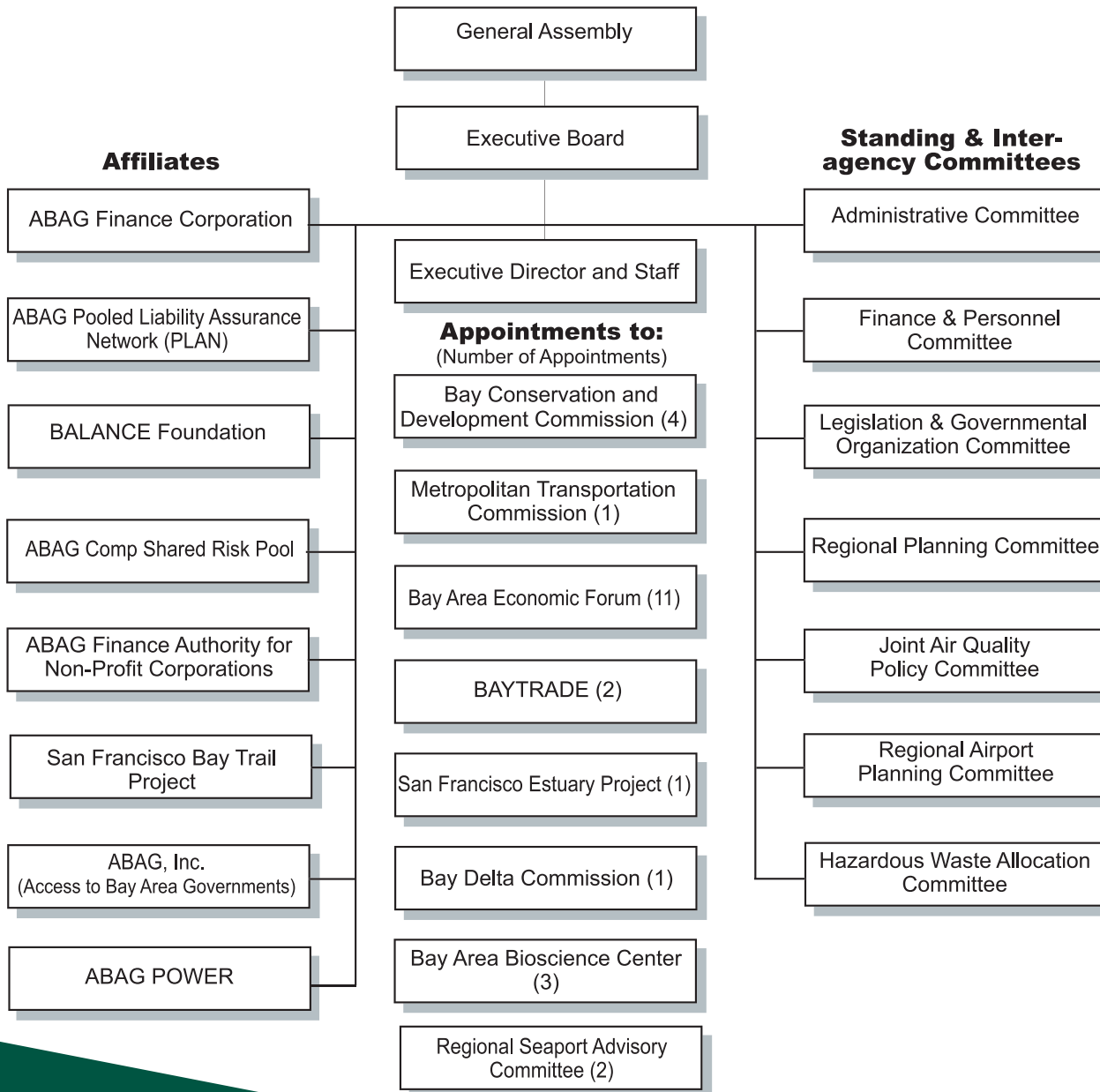
ABAG MEMBERSHIP DUES					ABAG MEMBERSHIP DUES				
JURISDICTION	POPULATION 1/1/02	2002-2003 ADOPTED DUES	2003-2004 PROPOSED DUES	% Change	JURISDICTION	POPULATION 1/1/02	2002-2003 ADOPTED DUES	2003-2004 PROPOSED DUES	% Change
COUNTY OF ALAMEDA	1,486,600	\$110,127	\$110,633	0.46	COUNTY OF MARIN	249,900	\$27,245	\$27,211	(0.12)
Alameda	74,600	\$10,895	\$10,936	0.38	Belvedere	2,150	\$612	\$612	0.00
Albany	16,750	\$2,723	\$2,730	0.27	Corte Madera	9,425	\$1,631	\$1,667	2.22
Berkeley	104,600	\$14,832	\$14,861	0.19	Fairfax	7,350	\$1,370	\$1,366	(0.26)
Dublin	33,500	\$5,023	\$5,161	2.74	Larkspur	12,100	\$2,056	\$2,056	0.00
Emeryville	7,300	\$1,359	\$1,359	0.00	Mill Valley	13,700	\$2,295	\$2,288	(0.32)
Fremont	208,600	\$24,331	\$24,426	0.39	Novato	48,750	\$7,366	\$7,373	0.10
Hayward	144,300	\$18,571	\$18,600	0.15	Ross	2,350	\$641	\$641	0.00
Livermore	76,700	\$11,018	\$11,225	1.87	San Rafael	56,700	\$8,503	\$8,475	(0.32)
Newark	43,650	\$6,611	\$6,633	0.33	Sausalito	7,375	\$1,374	\$1,370	(0.26)
Oakland	408,800	\$37,964	\$37,930	(0.09)	Tiburon	8,750	\$1,573	\$1,570	(0.23)
Piedmont	11,150	\$1,911	\$1,918	0.38					
Pleasanton	66,200	\$9,685	\$9,781	0.99	COUNTY OF NAPA	128,000	\$16,895	\$17,064	1.00
San Leandro	81,300	\$11,829	\$11,857	0.23	American Canyon	11,250	\$1,758	\$1,932	9.90
Union City	70,200	\$10,125	\$10,331	2.04	Calistoga	5,225	\$1,062	\$1,058	(0.34)
					Napa	74,100	\$10,798	\$10,867	0.64
COUNTY OF CONTRA COSTA	981,600	\$75,927	\$76,568	0.84	St. Helena	6,025	\$1,171	\$1,174	0.31
Antioch	96,700	\$13,575	\$13,974	2.94	Yountville	4,050	\$891	\$888	(0.33)
Brentwood	29,650	\$3,978	\$4,602	15.68					
Clayton	11,000	\$1,896	\$1,896	0.00	CITY & COUNTY OF SAN FRANCISCO				
Concord	123,900	\$16,706	\$16,678	(0.17)	County	793,600	\$63,893	\$63,887	(0.01)
Danville	43,000	\$6,517	\$6,539	0.33	City		\$63,893	\$63,887	(0.01)
El Cerrito	23,500	\$3,717	\$3,710	(0.20)					
Hercules	20,150	\$3,202	\$3,224	0.68					
Lafayette	24,400	\$3,811	\$3,840	0.76					
Martinez	36,700	\$5,596	\$5,625	0.52					
Moraga	16,500	\$2,701	\$2,694	(0.27)					
Oakley	26,150	\$4,101	\$4,094	(0.18)					
Orinda	17,850	\$2,890	\$2,890	0.00					
Pinole	19,450	\$3,122	\$3,122	0.00					
Pittsburg	59,900	\$8,737	\$8,915	2.05					
Pleasant Hill	33,350	\$5,139	\$5,139	0.00					
Richmond	101,100	\$14,587	\$14,531	(0.39)					
San Pablo	30,900	\$4,798	\$4,783	(0.30)					
San Ramon	46,250	\$6,989	\$7,010	0.31					
Walnut Creek	65,900	\$9,726	\$9,740	0.14					

ABAG Membership Dues

Continued

ABAG MEMBERSHIP DUES					ABAG MEMBERSHIP DUES				
JURISDICTION	POPULATION 1/1/02	2002-2003 ADOPTED DUES	2003-2004 PROPOSED DUES	% Change	JURISDICTION	POPULATION 1/1/02	2002-2003 ADOPTED DUES	2003-2004 PROPOSED DUES	% Change
COUNTY OF SAN MATEO	717,000	\$58,929	\$58,720	(0.35)	COUNTY OF SANTA CLARA	Cont.			
Atherton	7,225	\$1,356	\$1,348	(0.54)	Santa Clara	104,300	\$14,861	\$14,832	(0.19)
Belmont	25,250	\$3,993	\$3,964	(0.73)	Saratoga	30,450	\$4,682	\$4,718	0.77
Brisbane	3,660	\$830	\$831	0.17	Sunnyvale	132,800	\$17,629	\$17,516	(0.64)
Burlingame	28,400	\$4,450	\$4,421	(0.65)					
Colma	1,210	\$476	\$476	0.00	COUNTY OF SOLANO	405,800	\$37,566	\$37,728	0.43
Daly City	104,400	\$14,936	\$14,842	(0.63)	Benicia	27,000	\$4,246	\$4,217	(0.68)
East Palo Alto	31,100	\$4,704	\$4,812	2.31	Dixon	16,150	\$2,665	\$2,643	(0.82)
Foster City	28,900	\$4,529	\$4,493	(0.80)	Fairfield	100,200	\$14,262	\$14,446	1.29
Half Moon Bay	12,150	\$2,056	\$2,063	0.35	Rio Vista	5,350	\$995	\$1,076	8.17
Hillsborough	11,000	\$1,889	\$1,896	0.38	Suisun City	26,650	\$4,174	\$4,167	(0.17)
Menlo Park	31,050	\$4,834	\$4,805	(0.60)	Vacaville	92,300	\$13,218	\$13,369	1.14
Millbrae	20,800	\$3,347	\$3,318	(0.87)	Vallejo	118,600	\$16,198	\$16,179	(0.12)
Pacifica	38,750	\$5,966	\$5,922	(0.73)					
Portola Valley	4,510	\$954	\$954	0.00	COUNTY OF SONOMA	471,000	\$41,977	\$42,126	0.35
Redwood City	76,300	\$11,225	\$11,170	(0.49)	Cloverdale	7,375	\$1,337	\$1,370	2.44
San Bruno	40,350	\$6,220	\$6,154	(1.05)	Cotati	6,850	\$1,268	\$1,294	2.00
San Carlos	27,900	\$4,370	\$4,348	(0.50)	Healdsburg	11,500	\$1,940	\$1,969	1.50
San Mateo	94,100	\$13,589	\$13,616	0.20	Petaluma	56,100	\$8,366	\$8,393	0.33
S. San Francisco	61,000	\$9,163	\$9,067	(1.05)	Rohnert Park	42,450	\$6,488	\$6,459	(0.45)
Woodside	5,400	\$1,087	\$1,083	(0.33)	Santa Rosa	152,900	\$19,221	\$19,410	0.98
					Sebastopol	7,850	\$1,439	\$1,439	0.00
COUNTY OF SANTA CLARA	1,719,600	\$126,626	\$126,349	(0.22)	Sonoma	9,400	\$1,664	\$1,664	0.00
Campbell	38,400	\$5,908	\$5,871	(0.61)	Windsor	24,250	\$3,739	\$3,818	2.13
Cupertino	52,200	\$7,743	\$7,874	1.69					
Gilroy	43,950	\$6,619	\$6,677	0.88	TOTALS		\$1,331,399	\$1,334,959	0.27
Los Altos	27,850	\$4,377	\$4,341	(0.83)					
Los Altos Hills	8,000	\$1,464	\$1,461	(0.25)	DUES RATES		Approved	Proposed	
Los Gatos	28,950	\$4,522	\$4,500	(0.48)	First 50,000		0.14509	0.14509	0.00
Milpitas	63,800	\$9,451	\$9,451	0.00	Second 50,000		0.13745	0.13745	0.00
Monte Sereno	3,520	\$811	\$811	0.00	Next 100,000		0.09418	0.09418	0.00
Morgan Hill	34,800	\$5,320	\$5,349	0.55	Remaining Population		0.06745	0.06745	0.00
Mountain View	71,600	\$10,606	\$10,524	(0.78)					
Palo Alto	60,500	\$9,039	\$8,998	(0.46)					
San Jose	918,000	\$72,332	\$72,278	(0.07)					

ABAG Organizational Structure



ABAG Affiliated Entities

Name	Year Started	Purpose	Assets (\$000's) 6/30/02	Revenue (\$000's) FY 01/02	No. of Members	Board of Directors	Legal Structure
ABAG Finance Corporation	1985	Serve as a lessor in debt financings for ABAG members and other jurisdictions.	102	17	N/A	ABAG F&PC	501(c)(4)
ABAG Pooled Liability Assurance Network Corporation (ABAG PLAN Corporation)	1986	Provide general liability, property and public officials' errors and omissions insurance coverage to member cities in the pool; also, provide loss prevention programs, claims administration, police training and other risk management services.	38,376	8,295	30	Separate	501(c)(4)
BALANCE Foundation (Bay Area Leaders Addressing the Challenge of the Economy and the Environment)	1987	Raise funds to study and provide a forum for regional issues. Serve as advocate for programs to promote economic development and protect the environment.	94	609	N/A	ABAG Pres, Vice Pres. and one other director	501(c)(3)
ABAG Comp Shared Risk Pool (SHARP)	1989	Provide workers' compensation insurance coverage to member jurisdictions in the pool; provide claims administration services.	1,188	567	3	Separate	JPA
ABAG Finance Authority for Non-profit Corporations	1990	Serve as conduit issuer of debt financings for non-profit and other organizations.	908	564	26	Separate	JPA
San Francisco Bay Trail Project	1990	Develop and maintain regional Bay Trail around the San Francisco Bay.	21	66	27	Separate	501(c)(3)
ABAG, Inc. (Access to Bay Area Governments)	1994	Promote efficiency in governments by improving intergovernmental coordination and cooperation and citizen access through education, training and computer networks.	0	317	N/A	ABAG F&PC	501(c)(3)
ABAG POWER	1997	Purchase natural gas and electricity on behalf of local governments and special districts in Northern California.	27,628	8,364	39	Separate	JPA

Association of Bay Area Governments

Notes



Association of Bay Area Governments

Notes



Association of Bay Area Governments

ABAG Officers

Walnut Creek Mayor Gwen Regalia
President

Alameda County Supervisor Scott Haggerty
Vice President

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*a Partnership of 100
cities and 9 counties
created to provide
innovative solutions,
cost effective services
and the leadership
needed to transcend local
boundaries and address
the regional economic,
social and environmental
challenges of the San
Francisco Bay Area.*





**ASSOCIATION OF
BAY AREA GOVERNMENTS**

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